Strategic Framework and Implementation Plan for Job Creation and Youth Employment in Nigeria





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Strategic framework on job creation for Nigeria

Figure 1. Proposed strategic framework on job creation in Nigeria

	priority sub-sectors of the eate jobs	economy	are incentivised	National skills ecosysto opportunities	em matches the available		
	es create an environment that in ive and equitable private sector		Coordinated policy exe resources, accelerates v		Policies drive the growth of an employable vorkforce with market-relevant skills		
				rt on policy reform and ir changes to policy and in			
	Cluster development, star	ting with k	ey clusters in four sect	ors across each geopolitica	l zone*		
	ICT & DIGITAL JOBS	AGRO-AL	LIED	CONSTRUCTION	*HoleSALE AND RETAIL TRADE *Harness value chain opportunities across trading clusters and strengthen informal sector participation in large, formal, product distribution networks.		
MAKKEIS	*Catalyze the emergence of multiple technology and creative hubs, linked to regional industry, and serving local and international markets	agro-alliec on speciali	he aggregation of activity, anchored zed processing zones oles, perishables, cash livestock	Optimize new investment in public infrastructure and housing to increase market opportunities for current/emerging workers			
PULICE	*Formal policy support for ICT entrepreneurship ecosystem *Stronger local content policy enforcement	incentives investmer *Eliminate	access to existing policy for agro-allied ts procedural hurdles to restors in processing	*Leverage public procurement policies and procedures to favor labor-intensive construction, and pursue higher local content	*Improve coordination of policies and regulation for trade *Foster clarity and consistency of export policy		
SKILLS	*Leverage incubators and accelerators to develop market relevant skills across hardware, software and BPO segments.	farming p	services on good ractices delivered alue chain marketing s	*Enhance market linkage for existing TVET institutions and programs *Implement competency and skills development program	*Leverage financing and business development services to drive relevant skills development		
	Develop skills development p	olicy - estab	lish industry skills and cert	tification councils - develop loc	al empowerment centres- reform NYSC		
INFKA.	*Invest in broadband infrastructure *Facilitate low-cost office space *Facilitate access to land, power and water.	water, sto data. *Facilitate	access to land, power rage, and research access to trade finance anization equipment	*Facilitate access to land, power and water.	*Facilitate trade within and across zones by improving transport infrastructure and storage		
	Macro-economic policy reform				straints across the business environment. Illocation		

1. Executive Summary

Nigeria has experienced a sustained period of economic growth in the last decade without a corresponding improvement in employment. Twenty-five percent of the labour force are either unemployed or underemployed, casting a gloomy prognosis on the country's future. The depth of Nigeria's unemployment crisis is particularly evident amongst youths, with two in five youths between the ages of 15 and 35 affected. With an economy at risk of a recession in the face of dwindling oil prices, tackling youth unemployment is an urgent imperative. Nigeria needs to create many more jobs (and many more jobs of decent quality) as young people continue to join the workforce en masse over the next 8 – 10 years. In response to the need for a strategic approach to job creation, a Job Creation Unit (JCU) has been set up within the Presidency to effectively coordinate activities and interventions aimed at driving near to medium-term job creation across Nigeria. The role of the JCU will be to coordinate, facilitate and elevate promising growth strategies within specific clusters of economic activity that have been targeted to stimulate job creation. This unit has led a collaborative effort involving stakeholders from across the public, private and civil sectors, to develop a strategic framework to underpin the country's approach to tacking job creation and youth unemployment over a three year period (2016 – 2018).

The strategic framework has five key thrusts:

- 1. Selection of **priority economic sectors** as anchor sectors to which policy and programmatic interventions will be directed to catalyse job creation within and beyond the sectors
- 2. Identification of **specific geographical clusters of focus** within each of the defined anchor sectors in order to leverage existing comparative advantages within the clusters, optimize resource allocation, and ensure equitable distribution of job creation interventions across Nigeria's regions
- 3. Defining specific interventions to **address skill development issues and talent supply gaps** to ensure that the local labour force can fill available and emerging job positions in the short to medium term
- 4. Identification of **policy and infrastructure enablers** required to address structural constraints, to attain competitiveness across each of the focus sectors in the long term
- 5. Coordinated implementation of defined interventions across federal and sub-national governments, driven by the Job Creation Unit, a coordination hub in the Presidency, resourced by stakeholders from the private, public and development sectors

In developing the strategic framework for the JCU, four high-growth sectors were selected and evaluated, in order to assess what interventions are required within the sectors to create mass employment opportunities while providing a foundation for long term transformation of Nigeria's economy. The selection of focus sectors reflects the need to prioritize informal sector employment opportunities, and ensure that locations most acutely affected by youth unemployment (particularly Northern Nigeria) are not neglected. The four selected sectors that present interesting opportunities for job creation and the rationale for their selection is summarized below:

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Economic Transformers

Construction

Mass Employers

Agribusiness and agro-allied industries



ICT

Required to respond to infrastructure and housing constraints

Significant program of works planned by public sector in upcoming semesters

Transformative impact on

creation of new industries

Major emerging sector for

employment and economic

labour productivity and

growth.



- Mass employer in formal and informal sectors nationally
- Large domestic demand and potential for import substitution
- Increased income potential through increasing yield and processing

Wholesale and retail trade



- Mass employer with low barriers to entry and potential for growth in the sector
- Major lever for formalisation and improvement of market linkages

SOURCE: Dalberg analysis.

Across each of the above sectors, specific clusters have been identified as priority clusters of focus for interventions aimed at growth and employment generation. The figure below highlights these clusters:

Selected Priority Clusters

AGRIC AND AGRO-ALLIED

- 1. Kadawa Tomato Cluster, Kano
- 2. Gassol Rice Cluster, Taraba
- 3. Makurdi Citrus Cluster, Benue
- 4. Agadu-Alape Cassava Cluster, Kogi
- 5. Abuja Crop Processing Cluster, FCT
- 6. Badeggi Rice Cluster, Niger
- 7. Osogbo Poultry and Feed Cluster, Osun
- 8. Ketu-Ereyun Corridor Aquaculture Cluster, Lagos
- 9. Oban Pineapple Cluster, Cross River
- 10. Omor Rice Cluster, Anambra
- 11. Kebbi Rice Cluster

***** WHOLESALE & RETAIL TRADE

- 1. Kurmi Artefacts Retail Cluster, Kano
- Dawanau Grains Retail Cluster, Kano
 Potiskum Livestock Retail Cluster, Yobe
- 4. Alaba Retail Cluster, Lagos
- 5. Ariaria Leather Products Cluster, Abia

- Infrastructure development in all 36 States + FCT
 Housing construction in
- 36 states + FCT

\star ІСТ

- 1. Tech content and BPO in Lagos
- 2. Hardware, Software
- and BPO in Kaduna 3. Hardware and Software in Osun
- Tech content development in Abuja

5. BPO in Enugu

- 6. BPO in Ogun

A set of priority interventions has been defined to be executed in phases as part of an implementation roadmap for growth and job creation within each of these clusters. It is expected that successful implementation of the recommended interventions will create nearly 3.5million jobs over three years (2016-2018).

Directional estimates for job creation targets (2016 – 2018)



A functional skills development ecosystem is required to optimize the expected investments in the above clusters and ensure that the current labour force has the appropriate pathways to the created jobs. A number of interventions will be pursued to address the identified issues on the supply side of the unemployment equation. At the core of these interventions is the development of a coherent national skills policy that prioritises demand-driven training, coordination, and industry led skills delivery and certification. The implementation of this policy is expected to address skills challenges related to standards and qualifications, and engender greater private sector ownership and involvement. In addition to the above, specific interventions aimed at skilling up organizations will be pursued, including support for small businesses and individual entrepreneurs. Additionally, interventions aimed at leveraging existing channels to extend the reach and impact of skill-up programs will be undertaken, such as reforms to the National Youth Service Corps scheme and the creation of local empowerment centers to improve access to functional and occupational training for millions of Nigerian youths.

Nigeria's economy is faced with a number of structural issues, constraining economic competiveness across all sectors. Recommendations to address these constraints constitute the foundation of inclusive economic growth that will encourage the expansion of key sectors of the economy, create higher quality jobs, and transition new entrants into employment at a higher rate. In addition to addressing the supply side issues, deliberate action is required on these structural impediments to inclusive growth. This report provides broad recommendations on actions needed in this regard, and offers a number of specific policy recommendations aimed at improving access to finance, enhancing the competiveness of Nigeria's business environment, and encouraging innovation to create jobs.

In order to ensure efficiency in implementation, the coordinating entity, has been designed along the following principles:

- 1. The unit is a partnership between the public and private sector to continually engage in tackling Nigeria's employment problem
- 2. The unit is designed to be politically and ideologically neutral as much as possible to limit undue influence by political leadership. The role and composition of the Steering Committee is aimed at limiting political interference as well as undue influence from any single private sector organisation
- 3. The unit will have a structure that is lean and efficient. To ensure that it can be supported (resource-wise and financially) by private sector organisations and donors

The role of the Job Creation Unit will be to coordinate, facilitate and elevate promising growth strategies in key sectors. Rather than implementing those strategies itself, the unit will work closely with responsible MDAs across the federal government and state governments. The country's performance with respect to executing the strategy and implementation plan will be guided by a performance dashboard and a detailed monitoring and evaluation plan.



Nigeria has experienced a sustained period of jobless growth that has left an estimated five to twelve million young people unemployed. Twenty-five percent of the labour force are either unemployed or underemployed, casting a gloomy prognosis on the country's future. Further, educational attainment appears to have limited impact on job prospects, with similar unemployment/underemployment rates amongst Nigerians without primary education and those educated up to and beyond secondary level (27% vs 29%). Unemployment/underemployment is worse amongst females than males (32% vs 23%), and contrary to widely held notions, worse in the rural areas than urban areas (30% vs 21%). The depth of Nigeria's unemployment crisis is particularly evident amongst youths, with 38% of youths between the ages of 15 and 35 affected. With an economy at risk of a recession in the face of dwindling oil prices, tackling youth unemployment is an urgent imperative. With nearly 45% of its population under age 15 (UN World Urbanization Prospects, 2014), Nigeria has a significant "youth bulge" compared to the rest of sub-Saharan Africa. Nigeria will need to create many more jobs (and many more jobs of decent quality) as young people continue to join the workforce en masse over the next 8 - 10 years. Already, millions of people are joining the workforce yearly and the population of youth-new labour market entrants-looking for work is growing more quickly than jobs are being created. The vast majority of jobseekers are primarily accessing positions in the informal sector (which currently accounts for two-thirds of the nation's jobs), with significant implications for the quality and stability of their employment. Recent studies indicate that young people across Nigeria disproportionately take jobs in the informal sector, have limited networks and knowledge of how to access more stable economic opportunities due to prevalent information asymmetry, and are becoming disillusioned with the limited prospects of accessing such opportunities in the future. The current situation can be attributed to a number of factors, including economic dependence on the extractive sector which has limited linkages to labour-intensive industries. In addition, structural roadblocks to broad-based economic growth remain, and public sector jobs are declining due to privatization.

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There is an urgent need for the government to support sustainable employment opportunities. Indeed, the country's response in dealing with the structural obstacles to increased employment will define Nigeria's economic trajectory in the near and medium term. Previous global employment studies on government policies and interventions indicate two pathways that governments utilise to stimulate near-term job creation: (1) direct public sector employment and (2) use of regulatory instruments and policy incentives to encourage private sector job creation. Given the current economic context in Nigeria—declining government revenues and a high public sector wage bill—direct public sector employment is an unlikely lever for sustainable job creation. Incentivizing the private sector to create jobs is thus the critical thrust of Nigeria's job creation drive. These two levers are not exhaustive; despite the urgent need to tackle the problem of five to twelve million youth currently unemployed, longer-term interventions and investments will also be required.

Similar to many African countries, Nigeria's workforce comprises predominantly of informal workers, with 4 in every 5 workers informally employed. Due to low barriers to entry, the informal sector has historically not been as constrained as the formal sector in its ability to create jobs for young people. Between January 2014 and March 2014, quarterly informal sector job creation more than doubled, peaking at 332,000 new jobs in the first quarter of 2015, compared to 137,000 formal sector jobs. This surge was followed by a sharp drop in the second quarter of 2015, as the effect of Nigeria's macroeconomic headwinds began to impact business activity across most industries.

Jobs created by sector, Q1 2014 - Q2 2015

Thousand People



Majority of the informal sector jobs generated during this period were in two industries - agriculture and wholesale/ retail trade. For formal sector employment, the composition of new jobs reflected growth in five industries - education, manufacturing, social services, trade, and hospitality, while public sector job creation remained minimal, reflecting spent public treasuries and limited political desire to expand the bureaucracy.

The structure and composition of employment generation in Nigeria in recent years as described above highlight the importance of a multi-pronged approach to job creation that recognizes the importance of formal sector jobs and pursues formal job creation from multiple industries, while placing strategic focus on the informal sector and the key industries that drive informal sector job growth.

Figure 4: Composition of formal sector job creation, Q3 2014 - Q2 2015

Formal Jobs created per sector, Q1 2014 - Q2 2015





In response to the need for a more strategic approach to job creation, a Job Creation Unit (JCU) has been set up within the Presidency to effectively coordinate activities and interventions aimed at driving near to medium-term job creation across Nigeria.

To support the new unit, the UK Department for International Development (DFID), through its Policy Development Facility programme (PDF II), engaged the services of Dalberg Global Development Advisors, a global strategy and policy advisory firm, to assist the unit in undertaking analysis across Nigeria's six geopolitical zones to identify specific clusters of economic activity that can be targeted to stimulate job creation. Dalberg has been tasked with identifying opportunities, constraints, and structural limitations to job creation across specific economic sectors, and with providing recommendations on how best to address these.

The role of the JCU will be to coordinate, facilitate and elevate promising growth strategies at the cluster level in key sectors, rather than implementing those strategies itself.

There are two sections to the present document:

1. A strategic framework for job creation in Nigeria

- A mapping of four high-growth sectors with job creation potential, ensuring that the mapping reflects the comparative advantage of each of the six regions
- A description of the Nigerian skills ecosystem and the relevant skills and competencies required to fill potential new jobs created

2. A high-level implementation plan

- A logical roadmap for the government to support job creation over the next three years.
- A monitoring tool for tracking implementation progress and ensuring stakeholder coordination

This document provides a strategic framework for Nigeria as well as an implementation roadmap and monitoring plan. It has been developed as a living document to serve as a basis for further refinement.

2.1 Methodological approach

2.1.1 Stakeholder engagement

In light of DFID's support to the Job Creation Unit in developing a strategic framework and implementation plan, Dalberg and the Office of the Vice President engaged over 100 stakeholders through two workshops held over the course of a month. The first event, on November 20, 2015, was hosted with the DFID/PDF II team and attended by government representatives, as well as other donors and NGOs. The donor roundtable provided an opportunity for Dalberg to receive feedback on the project approach and high-level analytical framework, as well as gather perspectives from the donor community on ongoing initiatives that could strengthen the implementation plan.

Following the initial donor roundtable, Dalberg validated this approach through interviews with over fifty stakeholders across the private, public, and social sectors. The team supplemented this outreach by attending a number of events on job creation (DFID/PDF II Jobs Summit); sector-specific growth (Chatham House event on retail/trade, Agra Innovate conference on agriculture/agribusiness in Nigeria); and micro, small, and medium enterprise (MSME) development (FATE Foundation Policy Dialogue on MSME growth). The team solicited input from a significant number of stakeholders during these events.

A further, broad-based convening took place on December 16 2015, bringing together over 100 participants from a range of private sector, government, and non-profit entities. Stakeholder input helped shape the development of the strategic framework; in particular, stakeholders emphasised the following points:

• Keep analysis grounded in regional competitiveness to ensure sustainable private-sector driven jobs;

- Strategic framework should provide a clear vision for enhancing medium- to long-term competiveness and identify the key activities needed in the short term to support the vision;
- Strategy should build upon and strengthen existing initiatives and projects;
- Strategy should adequately capture the different dynamics across the geopolitical zones while clearly defining target beneficiaries; and
- The Job Creation Unit should play a coordinating role across the various tiers of government and also engage businesses in order to secure private sector funding for proposed interventions.

In addition, three private sector industry convenings were held in the last week of January 2016 to solicit input into the implementation roadmap.

Dalberg previously engaged Nigerian youth directly in 2014 through two countrywide studies of youth employment and vocational education at the secondary level. While these insights are incorporated into the intervention design, the team also engaged a range of stakeholders actively working with thousands of youth across the country. Further engagement of a number of ministries, departments, and agencies (MDAs) of government also informed the design of specific cluster-focused recommendations.

Our research methodology focused on arriving quickly at the drivers of impactful implementation. We completed a significant literature review across each of the economic sectors, the macroeconomic environment, as well as past efforts to increase employment opportunities in Nigeria.

2.1.2 Learning from the past

Beyond the direct stakeholder engagement, Dalberg carried out a rapid review of past job creating strategies and schemes in Nigeria and across the African continent. A number of schemes and programmes have been developed by the government of Nigeria in the past with aims to reduce unemployment in the country. Our analysis helped distil six principles that are key to the success of the proposed strategic framework for sustainable job creation:

- 1. Government needs a **job creation strategy.**
- 2. Government needs to **coordinate and not execute** the job creation strategy—deep-seated inefficiencies and corruption affect service delivery where government directly runs programmes.
- 3. Government should focus on **key policy reforms** to enable inclusive growth in key clusters, as well as **removing** economy-wide bottlenecks.
- 4. Government should engage with the private sector but ensure that terms are fair for all.

- 5 Job creation should aim to **increase the sustainability of existing jobs as well as provide opportunities for the jobless to enter the workforce**—i.e., the aim should be to balance the quantity and quality of jobs.
- 6 Regular reporting of key job creation initiatives should be done at the government level through a centralised point

2.2 Strategic framework and initial sectors of focus

The strategic framework was developed through a rapid assessment of four key components of Nigeria's economic landscape, which are critical to job creation: i) markets and industries, ii) skills, iii) policy, and iv) infrastructure. We applied a regional competitiveness analysis lens across to guide the development of the framework. This assessment entailed the following:





- 1. **Policy:** Assessing existing federal and state level policies, directives, and laws that support inclusive growth in Nigeria across the focus sectors and the economy as a whole.
- 2. Markets and industries: Evaluating economic sectors to understand job creation potential as well as the specific agglomerations of economic activity that provide job creation opportunities in a given geographic location, or may have the potential to do so.
- **3. Skills:** Assessing the ability of the labour force to fill available and emerging job positions, as well as the investments needed to fill any gaps.
- **4. Infrastructure:** Examining the availability of supporting infrastructure, including hard and soft infrastructure such as access to financial services, roads, rails, ports, broadband access, etc.

Given the urgency of this engagement, we selected four initial sectors for further investigation through a qualitative assessment of job quality and timeframe for creating significant employment opportunities. This selection, however, should not be viewed as final. The four key sectors chosen for initial investigation are: agribusiness and agro-allied industries, ICT and digital jobs, wholesale and retail trade, and construction. Manufacturing was purposefully excluded though the sector features in ICT, agribusiness, and trade-given the long-term requirements of power and cost of production.

Figure 6: Qualitative selection of initial sectors



JOB QUALITY VS TIMEFRAME OF TRANSFORMATIONAL OVERHAUL PER SECTOR

These four initial sectors fit into two major categories: economic transformers and mass employers.

Figure 7: Categorisation of four initial sectors

Economic Tran	sformers	Mass Employers Agribusiness and agro-allied industries				
Construction						
	 Required to respond to infrastructure and housing constraints Significant program of works planned by public sector in upcoming semesters 	 Mass employer in formal and informal sectors nationally Large domestic demand and potential for import substitution Increased income potential through increasing yield and processing 				
ІСТ		Wholesale and retail trade				
	 Transformative impact on labour productivity and creation of new industries Major emerging sector for employment and economic growth. 	 Mass employer with low barriers to entry and potential for growth in the sector Major lever for formalisation and improvement of market linkages 				

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2.2.1 Pre-empting possible concerns over the selection of priority economic sectors

Nigeria is a country with strong economic potential across almost every economic sector. Hence the definition of priorities is bound be subject to different perspectives on the basis for determining what sectors should be considered more strategically important or accorded more urgent attention. We have highlighted some of the key stakeholder concerns in this aspect and provided additional information and context:

- 1. Concerns that the Services sector was not selected despite job creation potential. The team adopted a sector classification taxonomy derived from the classification system in use by the Nigeria Bureau of Statistics for its Gross Domestic Product (GDP) series. The NBS's system recognizes 46 distinct pieces of economic activity under 19 sub-headings, of which 13 sub-headings are synonymous with economic activity (i.e. do not have any-subheadings). The 19 sub-headings are typically abstracted further into three broad categories by the NBS for analytical purposes Agriculture, Manufacturing & Services. Based on the above broad definition of Services, the team mapped all non-manufacturing and non-agriculture sectors to identify service activities that fit into each of the four priority sectors, and considered them in the study. E.g. for construction, building services which include painting, welding, plumbing and similar trades, make up a significant percentage of the expected jobs.
- 2. Concerns around the non-inclusion of manufacturing as a priority sector. Given the structural issues and infrastructural challenges affecting manufacturing output in Nigeria, the team concluded that it was more important to prioritise specific manufacturing sub-sectors for which immediate interventions can yield near term outcomes. As a result, several manufacturing activities were included within the four priority sectors and assessed for their job creation potential. They are: agro/food processing (Agriculture & Agro Allied), light device assembly and manufacturing (ICT/Digital Jobs), cluster specific production e.g. Leather Goods at Ariaria (Trade), and production of building accessories and fittings such as doors, windows, tiles, etc. (Construction).
- **3.** Concerns around non-inclusion of Hospitality, Arts and Entertainment as a priority sector. Underpinning this decision is the need to consider existing implementation capacity while developing the strategy. It was agreed that while recognizing the huge job creation potential of these sectors, there was a risk that implementation of more than four priority areas could overstretch resources available to effectively coordinate implementation, creating room for program failure. Hence these sectors have been marked as priority for a subsequent wave of implementation likely to commence in 2018.



3.1 Overview of strategic framework

Nigeria needs a clear strategic framework to guide its job creation agenda. The framework was developed in collaboration with stakeholders across the private and public sectors, and anchored in a thorough review of past government strategies. The framework outlines how activities across the private sector and can lead to economic opportunities for an employable labour force. It balances activities across the four sections of the analytical framework: policies, markets, skills, and infrastructure.

Although formal sector job growth is slow, there are a few emerging sectors that present interesting opportunities for job creation. The selection of sectors of focus balances the need to prioritize informal sector employment opportunities, with a national perspective in order to ensure that locations (particularly Northern Nigeria) most acutely affected by youth employment are not neglected. The framework outlines activities for cluster development in four of these sectors, outlined above.

The cluster approach takes into account the lengthy timeframe for developing the full set of initiatives that will structurally transform the economy. Given the urgent need to drive job creation and employment in the near term, the key thrust of the strategy is to focus Nigeria's limited resources on targeted economic zones (with ownership from state governments). Developing clusters of competitiveness provides companies an opportunity to associate or "cluster" with other companies operating in the same or related value chains and unlocks significant economic potential. It also provides significant opportunities for federal and state governments to create new jobs through improved coordination with the private sector.



Job creation alone will not solve the unemployment challenge in Nigeria. Similar to other countries in sub-Saharan Africa, there is a mismatch between the talent required by industry and the supply of talent by the training institutions, leading to a situation wherein further investment in training is required to match the unemployed with available jobs. In Nigeria, employment efforts across public and private sectors are largely uncoordinated. Training programmes are designed and delivered without a link to market needs and demands, leaving the labour force short of "employable" skills. Further, training programmes are typically evaluated based on outputs (e.g. number of people trained) rather than the outcomes (e.g. job placements). Data on skills levels across the workforce is generally of poor quality, and reliable data for workforce planning is not widely available.

The strategic framework does not specifically address the tension or balance between the quality and quantity of jobs. However, it aims to achieve this balance through the selection of sectors and geographic focus of clusters. Some sectors—for example, construction—have a transformative effect on the economy, and are labour intensive, but offer mostly low wage jobs. Other sectors—such as ICT and digital jobs—offer high wage jobs, but require relatively less manpower. Balancing the support given to these sectors will help achieve the overall goal of providing sustainable economic opportunities for Nigeria's workforce.

The figure below provides an overview of the strategic framework for job creation in Nigeria, including the vision, outcomes, and key activities to create jobs and reduce employment.



NIGERIA'S ECONOMY PROVIDES SUSTAINABLE ECONOMIC OPPORTUNITIES FOR AN EMPLOYABLE LABOUR FORCE

		su		< COORDINATION ►					
National skills ecosystem matches the available opportunities	Policies drive the growth of an employable workforce with market-relevant skills	mmend changes to policy and interventic political zone*	WHOLESALE AND RETAIL TRADE	*Harness value chain opportunities across trading clusters and strengthen informal sector participation in large, formal, product distribution networks.	*Improve coordination of policies and regulation for trade *Foster clarity and consistency of export policy	*Leverage financing and business development services to drive relevant skills development	Develop skills development policy - establish industry skills and certification councils- develop local empowerment centres- reform NYSC	*Facilitate trade within and across zones by improving transport infrastructure and storage	Macro-economic policy reform to facilitate access to finance, broaden the tax base, and ease constraints across the business environment. nitial sector of focus, to expand to others pending further investigation and resource allocation
		tion in line with indicators, red four sectors across each g	CONSTRUCTION	Optimize new investment in public infrastructure and housing to increase market opportunities for current/emerging workers	"Leverage public procurement policies and procedures to favor labor-intensive construction, and pursue higher local content	"Enhance market linkage for existing TVET institution and programs "Implement competency and skills development program	tification councils- develop loca	*Facilitate access to land, power and water.	den the tax base, and ease cor on and resource allocation
High priority sub-sectors of the economy are incentivised to create jobs	Policies create an environment that incentivises Coordinated policy execution optimises inclusive and equitable private sector growth resources, accelerates value realisation	es olicy ALLII ALLII	GRO-ALLIED	Facilitate the aggregation of agro-allied activity, anchored on specialized processing zones across staples, perishables, cash crops and livestock	Fast-track access to existing policy incentives for agro-allied investments Eliminate procedural hurdles to anchor investors in processing zones	Extension services on good farming practices delivered through value chain marketing companies	licy - establish industry skills and cer Facilitate access to land, power water, storage, and research Facilitate access to trade finance	Facilitate access to land, power water, storage, and research data. Facilitate access to trade finance and mechanization equipment	Macro-economic policy reform to facilitate access to finance, broaden the tax base, and eas Initial sector of focus, to expand to others pending further investigation and resource allocation
			*Catalyze the emergence of F multiple technology and a creative hubs, linked to s regional industry, and serving a local and international markets c	*Formal policy support for ICT entrepreneurship ecosystem *Stronger local content policy enforcement	*Leverage incubators and accelerators to develop market relevant skills across hardware, software and BPO segments.	Develop skills development poli	"Invest in broadband infrastructure Fracilitate low-cost office space - Facilitate access to land, Pracilitate access to land, power and water.	Macro-economic policy reform t *Initial sector of focus, to expand to	
High to cre	Policie inclusi	MON		MARKETS	ΡΟΓΙΟΥ	פאוררפ		INFRA.	

Policy: Federal and state government remove roadblocks and support clusters through policies.

Skills: Government and industry partner to cordinate sector skills councils

Markets: Federal and state government work together with private sector to develop clusters

Monitoring and coordination: Tracking effectively number of people employed

Vision and outcomes: Focus on inclusive growth, strong enabling environment that leads to economic empowerment and gainful employment for the population

> Macro-economic policies: While focusing on specific clusters of development, federal and state government address long-term macro economic constraints that are key to unlocking Nigeria's long-term competitiveness, focusing in the near term on removing roadblocks to cluster development.

Infra: Federal and state government invest in cluster-specific infrastructure

3.2 Sector-specific analysis and cluster identification

3.2.1 Agribusiness and agro-allied industries

3.2.1.1 Rationale for the sector

Job potential: Agribusiness and agro-allied industry is one of the largest employers in Nigeria, particularly in the areas most affected by unemployment—approximately 30% of all employment in Nigeria is in agriculture. Significant opportunities exist across the value chain, driven by the country's growing domestic consumption and spurred by Nigeria's agro-ecological potential. Domestic consumption is primarily fed by imports, providing opportunities for substitution and value chain development.

Socioeconomic improvement: Nigeria is dependent on imported foods to meet domestic needs as yields are low due to a reliance on low-technology, rain-fed farming and inadequate or poor quality farming inputs. Given significant agro-ecological potential in Nigeria, there is considerable opportunity to increase the yields and incomes of farmers.

Economic impact: The sector accounts for 42% of Nigeria's GDP and has seen increased private sector investment in industrial processing of local produce. Agro processing provides opportunities to reduce dependence on imports while also generating economic returns from the sale of value added products, whether on local or export markets. Agricultural exports can promote Nigeria's balance of trade by reducing the current trade deficit while also increasing foreign exchange supply in the economy.

3.2.1.2 Framework for analysis

To analyse opportunities to boost employment creation in agribusiness and agro-allied industry, we assessed the natural ecological endowment for agricultural commodities in Nigeria, import substitution opportunities, value addition/industrial processing opportunities, and existing or planned investments.

Private sector investment (existing or planned) as an anchor for the intervention will ensure the sustainability of the endeavour.

Figure 9: Framework for agriculture and agro-allied sector



3.2.1.3 Potential clusters for intervention

Below is a selection of agriculture clusters identified from Dalberg's research and highlighted by experts and stakeholders in workshops held in December 2015 and January 2016.



Figure 10: Selection of clusters for agriculture and agro-allied interventions

3.2.1.4 Crosscutting sector-wide constraints and areas of potential focus

The agribusiness and agro-allied sector faces a wide range of constraints across infrastructure, policies, and skills. Below is a list of crosscutting sector challenges that participants highlighted as priorities during stakeholder discussions.

Product yields are low. Product yields are often below global averages, largely due to poor farming practices and the use of inadequate or poor quality inputs. Outgrower models, with the provision of inputs and technical assistance through agriculture extension programmes, improve farming practices and, as a consequence, increase product yields.

Post-harvest loss is high. Where farms have poor or limited on-farm storage and are not in close proximity to processing facilities, significant volumes of harvested produce are lost. In addition to the long distances between farm and processing centres, poor road infrastructure increases access challenges. Similarly, poor harvesting practices lead to lower output. Investment in on-farm or near-farm storage facilities as well as the provision of training on improved post-harvesting practices are ways to tackle the post-harvest loss issue.

Processing capacity is limited and underutilised where available. Several agro value chains are broken, leading to limited value addition to, and industrial processing of, local agricultural produce. While access to processing facilities is a common challenge faced by farmers across the country, some value chains have significant processing

capacity unutilised. The government has initiated a number of high-impact agro-industrial processing initiatives to improve linkages between farms and processing facilities. Most are yet to be implemented, and should be fast-tracked. Some of these projects can be expected to generate stimulus for private sector investments. They include the acquisition of 10 integrated rice mills and six cassava mills by the Federal Government and the mechanisation project of the Federal Ministry of Agriculture and Rural Development (FMARD), which will distribute tractors to 120 hiring centres, thereby increasing harvest volumes to feed into local processing facilities.

Farming populations are aging. As farming and other agricultural value chain jobs are not considered prestigious or well paid, interest in (or preference for) employment in the sector is limited among the youth population, which constitutes a majority of the labour force. As a result, the average age of the farmer population in Nigeria is widely considered to exceed 50 years. In recognition of this constraint, a number of interventions are currently being executed to encourage more youths to take up commercial farming as a profession. They include the Youth Employment in Agriculture Program (YEAP), driven by the Federal Ministry of Agriculture and Rural Development.

Finance is inaccessible. It is difficult for agribusiness players to access long-term finance from traditional finance sources, such as commercial banks. Accessibility to longer-term finance or patient capital—and potentially grants—will have a fundamental impact on increasing the scale of operations within the sector. The government should consider various funding mechanisms, including providing cleared land or financing land clearance, which typically costs up to USD 1,000 per hectare.

Previous government programmes have been unsustainable and short-term in nature, marked by land allocation under one administration being taken away by another and plans being discontinued. This has effectively stifled the appetite of actors considering entering agriculture or expanding agribusinesses sustainably. There is a need for continuity on government policy and sustainability of commitments, and mechanisms for enforcing the sanctity of contracts need to be put in place.

3.2.2 Construction

3.2.2.1 Rationale for the sector

The construction sector is currently one of the leading employers within Nigeria, accounting for 6.9 million workers distributed throughout the country. Although the sector is doing poorly at the moment, shedding between 20,000 and 70,000 jobs over the last 8 months of 2015, the forecast is sanguine for private and public sector demand for varied construction services—nearly 1.5 million new jobs are expected to be created over the next four years. The construction sector offers a unique opportunity for government to directly intervene in job creation in the areas of (affordable) housing and public infrastructure development. The sector's current constraints (e.g., high cost of inputs; lack of oversight on quality; skills deficits at the artisanal, technical, and managerial levels; and corruption and leakage within public contracts) must be addressed in order to unlock the full job creation potential of infrastructure spending and mass housing development planned by the government of Nigeria from 2016.

Figure 11: Framework for construction sector analysis

INFRASTRUCTURE DEVELOPMENT

(AFFORDABLE) HOUSING CONSTRUCTION

OTHERS. E.G COMMERCIAL

The construction sector is a major contributor to economic activity, both directly as a source of employment and a contributor to GDP (4% in Q2 2015) and indirectly as an enabler of other sectors—through the provision of housing, facilities, power, water, transportation, and other infrastructure. Nigeria's current economic trajectory is curtailed by limited access to electricity (150 kWh consumed per capita) and insufficient road and rail networks (15% of roads paved), which increases the cost of commercial and industrial activity by companies of all sizes and in all sectors. Improved infrastructure will support the long-term growth and profit potential of players in the sector, further spurring related sectors such as trade, manufacturing, and agriculture. Furthermore, there is a housing deficit of 17 million units in Nigeria, with the highest demand in fast-growing cities like Lagos and Abuja (with 3 - 6% annual population growth, above the Nigerian average) and surrounding areas. The sector can potentially produce 8 - 10 total jobs per house built, as well as develop artisanal skills in the Nigerian workforce applicable to other construction projects. Finally, improved metropolitan housing will increase labour access to economic centres of activity.

3.2.2.2 Framework for analysis

To analyse opportunities to drive employment creation in Construction, we focused on two sub-sectors – engineering, procurement and construction services for public infrastructure works, and building services for housing construction, with emphasis on affordable housing construction.

The above selection is aimed at optimising the short-medium term opportunities in anticipated public spending across both sectors, given the stated intent of the current administration to increase public spending on housing and infrastructure to reflate the economy. This approach recognizes the potential for commercial and private residential construction to drive employment creation in construction, but lowers expectation from this segment given the uncertainty around the eventual effect of prevailing macro-economic conditions on private sector appetite for investment in the near term.

3.2.2.3 Potential clusters for intervention

Urbanisation, where demand is most concentrated, is a key driver for cluster identification in the construction sector. Existing clusters include the Federal Capital Territory (driven by growth in Abuja), Lagos state (driven by rapid urbanisation of Nigeria's capital city) and Rivers state (driven by the oil and gas sector) in and around Port Harcourt. It should be noted that given rapid migration to these urban centres, there are often "spill-over effects" into neighbouring states as land becomes increasingly rare and expensive. Another driver is the advent of road infrastructures that then connect these urban centres with neighbouring outlying areas—for example, the planned A2 corridor will connect the Federal Capital Territory (FCT) with neighbouring states in the north such as Kano, Kaduna and Zamfara, while "coastal activity" is supporting spill-over effects between Lagos and River states.

¹ National Bureau of Statistics (NBS): Nigerian Construction Sector SUMMARY REPORT: 2010-2012.

² Dalberg analysis.

³ NBS: Labour Force and GDP Statistics, 2015

Figure 12: Map of current and emerging clusters of activity



3.2.2.4 Crosscutting sector-wide constraints and areas of potential focus

Key stakeholders in the sector highlighted a range of constraints which impede the growth of the sector and undermine its job creation potential, along with key areas where policy focus can be directed to address these constraints to growth.

There is a major skills deficit across trades in construction and building services. The construction sector in Nigeria has seen a growing influx of expatriates, typically from neighbouring countries in the region such as Togo and Ghana. On the lower end of the skills spectrum, occupations such as day labourers, drivers, and painters continue to be required but typically garner lower and more cyclical wages given the low levels of skills required and the sheer number of workers available. As such, there is a significant opportunity to upskill this segment of the workforce to meet the growing demand for a more specialised skillset in areas such as masonry, bricklaying, carpentry, and plumbing, all of which require significant practical and technical training. Given the growing urbanisation of cities across the country, high-end skills such as project managers, designers, site superintendents, and planners are also lacking. Measures are required to ensure that the labour supply at this skills level meets the needs of local markets, creating pathways for more local Nigerians to enter these high skilled segment, which have relatively high and stable wages.

The prevailing enabling environment hampers job growth in the sector. Public utilities such as water and power are prerequisites for construction activity and when unreliable or unavailable, costs of construction are higher, with a deterring effect on investors. Further, access to finance, particularly for local companies, remains a key barrier as they are often "crowded out of the market" by high input costs that diminish their ability to be competitive. This dynamic is further exacerbated by the need to import input materials (especially in building services), and the associated challenges with import processing.

Significant opportunities exist to drive job creation through standardization and maintenance policies. Stakeholder consensus exists on the need to address subsisting policy constraints regarding import tariffs on construction materials and land use, and the need for more effective strategies to increase local content manpower and materials) in the construction industry. Two key opportunities were highlighted to drive near term job creation in the sector. First, the use of building regulation, standards and codes to strengthen the market for locally produced goods and services required for housing construction. For instance, defining and enforcing standards for doors, windows, and plumbing accessories in a manner that focuses the energies of tradesmen, artisans and manufacturers towards acquiring the skills required to meet these standards could improve linkages between local demand and local supply in a transformational way. Secondly, developing and enforcing policies around maintenance of both private and public buildings, and public infrastructure could create an entirely new industry with the capacity of providing stable, long term job, while simultaneously providing a market based incentive for Nigerians to develop the relevant skills.

3.2.3 ICT and digital jobs

3.2.3.1 Rationale for the sector

Economic potential: The ICT and digital jobs sector is a key contributor to growth and employment. Importantly, it also serves to optimise efficiency in the performance of key sectors including agriculture, education, finance, and health. Research shows that ICT-enabled expansion of the service sector can contribute between 0.4% and 1% to GDP growth.⁴

Sector growth: The sector is surging in Nigeria, averaging 31% annual growth between 2009 and 2014 while contributing an average of 11% to GDP annually from 2010 to 2014.⁵ This growth is driven by high demand (in a nation of roughly 180 million), competitive pricing, and available substitutes for ICT products. Enabling policies, investments in telecommunications (an estimated USD 6 billion between 2011 and 2013), and co-location have further contributed to burgeoning innovation and income generation from content and service application firms—such as Hellofood, Jumia, Whiz Tech, and TrackIt—that are facilitating ease of service and improving profitability.⁶

Job potential: The sector employs more than 370,000 people directly.⁷ Indirectly, the number of jobs provided, in the absence of reliable data, is estimated to be as many as 1.0 - 1.9 million.⁸

3.2.3.2 Framework for analysis

The sector was analysed through segmentation into four sub-sectors: device manufacturers, distributors and retailers (including hardware repair and service support providers), technology content developers, and technology-enabled services.

In addition, three crosscutting sub-sectors namely network operators, support services (including business

⁴ Spiezia, V. "ICT investments and productivity: Measuring the contribution of ICTS to growth", OECD Journal, Economic Studies, Vol. 2012/1, 2012.

⁵ Dalberg analysis from CBN data: Central Bank Statistical Bulletin: 2014.

⁶ Okonji, E. NCC: Telecoms will surpass 25% contribution to GDP by 2025. http://www.thisdaylive.com/articles/ncc-telecoms-will-surpass-25-contribution-to-gdp-by-2025/224397/, 2015. ⁷ NBS, National Manpower Stock and Employment Generation Survey, 2010-> most recent/reliable data source.

NBS, National Manpower stock and employment Generation Survey, 2010-3 most recent/reliable data Source.

⁸ Dalberg interview – indirect jobs in ICT about 3 to 5 for every 1 direct job; http://sloanreview.mit.edu/article/the-multiplier-effect-of-innovation-jobs/.

process outsourcing (BPO) services), and infrastructure suppliers provide an enabling layer of services for the entire industry.⁹ Among the different segments, device manufacturers—together with their distributors and retailers—contribute the greatest share of jobs, employing an estimated 50%¹⁰ of all formal and informal workers in the sector. For example, the Otigba Market in Lagos—which specialises in the trade, repair, and service of hardware, with some assembly activity—employs over 40,000 workers.¹¹ Network operators, support services, and infrastructure providers employ about 25% of workers in the sector. For example, in 2014, mobile network operators including Airtel, Etisalat, Globacom, and MTN employed 14,073 people.¹² Finally, technology content developers and technology-enabled services provide another 25% of ICT sector jobs.¹³

Figure 13: ICT & digital jobs sector segmentation



3.2.3.3 Potential clusters for intervention

Following detailed analysis and stakeholder consultations, three sub-sectors were identified as priority based on their potential to create jobs within the ICT sector and enable further employment generation across other sectors of the economy. They are technology content development, manufacturing and repairs, and technology enabled services, with emphasis on BPO. The key factors considered in identifying clusters across the country for each of the three sub-sectors is outlined below:

Technology content development clusters: proximity to institutes of higher learning, existing entrepreneurship culture, access to market demand for technology content offerings, presence of software development activity, and affordable living environments for entrepreneurs and their families.

Repair and build clusters: existing mobile device/computer retail and repair services, access to markets demand for products, a level of general manufacturing activity, and the existence of government support; excluding the popular Otigba market in Lagos, four small proposed 'repair and build' clusters exist in Osun; Anambra; Abuja; and Kaduna.

Information Technology Enabled Services (emphasis on Business Process Outsourcing) clusters: the presence of skilled workers, affordable cost of living, ability to serve regional markets and availability of stable electricity.

⁹ NITDA, "Draft Framework and Guidelines for Nigerian Content in Information Technology." 2013; Dalberg analysis, refined through Dalberg interviews with industry experts and practitioners. ¹⁰ Dalberg interview.

¹¹ Zeng, D.Z. Knowledge, Technology, and Cluster-Based Growth in Africa. Washington, DC: World Bank, 2008.

¹² NBS. Nigerian Telecommunications Sector. Updated Q1 2015 Summary Report, 2015.

¹³ Dalberg interview.

The map below indicates current and emerging/potential clusters in these segments.¹⁴





3.2.3.4 Crosscutting sector-wide constraints and areas of potential focus

Key stakeholders in the sector highlighted a range of constraints which impede growth and undermine its job creation potential, along with key areas where policy focus can be directed to drive near term job creation objectives.

Multiple infrastructure constraints limit growth potential. Poor power supply and limited access to highquality broadband connectivity are two key infrastructure constraints that limit the development of ICT in Nigeria. High cost of real estate is also a major challenge for ICT companies. Private investment in broadband infrastructure is constrained by multiple taxation at various levels of government and 'right-of-way' costs and barriers, with attendant high costs to consumers. Low commercial returns and heightened security alerts also prevent companies from providing infrastructure where needed. The rapidly growing technology innovation hub in Yaba, Lagos, where a private technology incubator services provider (Co-Creation Hub) and a broadband Service provider (MainOne), collaborated with the State government to extend fibreoptic connectivity to parts of the Yaba district, is an excellent example of the value of infrastructure to growth in the ICT sector.

There is a disconnect between market demand for ICT skills and talent supply. Many Nigerian trained computer scientists and engineers leave higher institutions without sufficient knowledge of computing basics, and applied computing. These graduates require a significant degree of training investment to meet industry demands, and potential employers find this a difficult cost to cover. There is also the issue of lack of data, and poor coordination among the many private, public, and non-governmental agencies offering training in ICT skills. Many of these training programs do not link trainees with jobs or equip them with actual skills required in the workplace.

¹⁴ Benchmarking it against Technopolis, a tech park in Morocco that has grown to 15,000 employees over eight years. http://www.technopolis.ma/en/about-us/key-figures-technopolis-parkoutsourcing-rabat-morocco.html. Current number of employees in Yaba technology cluster is est. 3000 people – Stakeholder Discussion. Significant opportunities exist to drive job creation through information technology enabled services, notably

BPO. Stakeholders in the ICT sector are convinced that technology enabled services offer the most compelling opportunities for job creation in the short–medium term, with BPO recommended as a priority segment for policy makers to focus on. Providing businesses with greater room to focus on their core businesses and reduce cost, BPO holds great potential for medium-term job creation in Nigeria. The evidence of latent demand for BPO services in Nigeria can be found in the increasing number of global BPO companies serving Nigerian businesses in the last 5 years. BPO opportunities in Nigeria include outsourcing of logistics and transportation, human resources management, information technology services, customer service/call centre operations, insurance claims processing, and specific banking/financial services. A proxy for the size of the opportunity can be found in IT services outsourcing (ITO), currently one of the key job creators within ICT with an estimated market size of \$107m per annum, forecasted¹⁵ to hit a market size of \$172m annually by 2017. In addition to BPO, several other job creation opportunities through technology enabled services exist. The creative industry for example has considerable demand for technology enabled services driven by demand for high quality video rendering, animation creation and new media based distribution, the success of the Iroko TV platform, provides further evidence of the potential for value addition and growth in this sector.

3.2.4 Wholesale and retail trade

3.2.4.1 Rationale for the sector

Job creation potential: Wholesale and retail trade is a labour-intensive sector, currently employing approximately 13 million Nigerians.¹⁶ The sector contributed 45,000 formal jobs between Q1 2014 and Q2 2015, accounting for 30% of all formal job creation.¹⁷ Wholesale and retail trade businesses constitute 22% of all small and medium-sized enterprises (SMEs) and are a major driver of informal job creation, which reached 330,000 jobs in Q1 2015.^{18,19} Existing trade clusters support up to tens of thousands of entrepreneurs with ambitions to scale businesses and distribution networks, ultimately improving the quality and quantity of jobs available within the sector for current or aspiring players. Shopping malls employ over 1000 people directly, and about 8,000 – 9,000 people indirectly. FMCG companies, e-commerce, and others with large distribution chains employ tens of thousands of small-scale suppliers; these distribution chains could be further leveraged to support formalization, business support, and scaling.

Current trade demand and economic impact: The sector currently accounts for 17% of all economic activity as of Q2 2015, of which 60% is produced by MSMEs.^{20,21} Demand for wholesale and retail trade products is growing quickly across the country (5.5% compound annual growth rate (CAGR) between Q3 2010 – 2015), buoyed by rising incomes, urban population growth, and changes in preferences for new tradable goods (particularly FMCG and processed foods). The country's sizeable middle class, with increasingly sophisticated taste, also presents a growing retail opportunity. There is also significant latent unmet demand due to challenges in affordability and distribution of products.

¹⁷ NBS: Job Creation Reports 2014, 2015

- ¹⁹ NBS: Job Creation Report Q1 2015
- ²⁰ NBS: Labour Force and GDP Stats 2015
- ²¹ SMEDAN, 2013

¹⁵ IDC confidential report

¹⁶ NBS: Labour Force Statistics, 2010

¹⁸ SMEDAN, 2013

3.2.4.2 Framework for analysis

In the wholesale and retail trade sector, trade is defined to include both formal and informal sector trade such as wholesale, FMCG, e-commerce, large/open-air markets, big box retailers, kiosks, hawkers, and SME retailers.



Figure 15: Framework for retail/trade sector

3.2.4.3 Potential clusters for intervention

In identifying informal trade clusters, participants identified the largest agriculture markets, non-agriculture markets, and mixed product markets that have the largest opportunities for growth. In the formal wholesale and retail sector, a number of FMCG and other companies with large distribution networks operate across the country and should be the focus of implementation efforts.



Figure 16. Map of sector clusters

3.2.4.4 Crosscutting sector-wide constraints and areas of potential focus

A range of economy-wide constraints, including infrastructure and fiscal and monetary policy inefficiencies, affect wholesale and retail businesses. The following are some of the constraints and areas of focus with more specific relevance to the retail sector.

Access to finance is a challenge for retail businesses. Medium to long-term financing is one of the largest obstacles to growth and investment for SMEs, including retail businesses. Interest on SME loans from commercial banks is high and microfinance institutions (MFIs) charge even higher interest rates. This makes it difficult for traders to access the lines of credit often necessary for purchasing merchandise, contributing an additional burden to the already high cost of doing business in the country. Movable asset registries and related collateral regulations are one way to ease access to finance by tackling the collateral issue, which is a major constraint. Since the Central Bank of Nigeria released the Collateral Registry Regulations, in 2014, moveable asset registries have been operable in the country.

However, given the largely informal nature of the wholesale and retail trade sector, it remains impossible for some businesses to benefit from this reform. Experts recommend a revision of the regulation to permit participation of informal businesses, or a simplification of the business registration process to facilitate wider-spread formalisation within the sector.

In addition to the areas of focus highlighted above, traders are a potential vector for increasing digital payments penetration, thereby improving access to finance for others. To kick-start the process, the NGN 5,000 conditional cash transfer to be paid by the federal government could be disbursed via mobile money platforms. Petty traders should be registered mobile money agents, allowing them an extra stream of income, potentially larger than their sales revenues.

Several locally made goods are widely perceived to be of poor quality. The lack—or ineffective enforcement—of quality standards, and weak mechanisms for signalling quality limits patronage of local products. The limited retail market for local products restricts business opportunities for retailers, especially the small and medium-sized companies that employ the larger share of the population working in this sector

Informal retail firms lack business and management skills. Retailers largely lack the level of business acumen required to successfully run a retail trading company. For instance, there is inadequate exposure to basic accounting and inventory management principles, which are key to retail operations. Ability to make informed business decisions is therefore limited, hindering growth and external investment interest. The government should incentivise the creation of business development schemes for small businesses along the sales and distribution value chain of large corporations. A sample model would be the USD 100 million three-year joint initiative of the International Finance Corporation (IFC) and Coca-Cola. Another way to promote skills development is to formalise the apprenticeship model and ensure the training includes management skills along with trade skills.

Bureaucracy / inefficiency of customs service stifles import / export trade. Nigerian businesses are required to produce 9 – 13 documents to send an export shipment or bring in an import consignment.²² The inherent inefficiencies of the customs system also exacerbates the effect of such bureaucracy on local businesses, hindering expansion.

²² Chatham House, 2015

Export taxes were also highlighted as a hindrance to exportation, with suggestions to undertake a robust review of this policy. Other policy avenues to improve export competitiveness, such as fiscal subsidies, should also be an area of focus.

There are a number of opportunities to create synergies with other sectors, such as agriculture, through warehousing and logistics. Partnerships between product manufacturers and farmers / raw material suppliers have the potential to produce benefits for all parties. Stakeholders suggest developing a system whereby warehouses and transport / logistics are jointly funded or managed.

Market development interventions are critical to job creation in the trade sector. Other opportunities for catalysing job creation in this sector include provision of targeted financial and human resource support to informal businesses operating within major trade clusters and corridors with a view to formalizing these businesses, thereby increasing their access to key markets which in turn drives business growth. Opportunities also exist to use market development mechanisms within these trade clusters to facilitate linkages across disparate value chains such that efficient intermediation of goods and services occur within these markets, linking farm gates to markets, and creating synergy between the activities of small scale input producers, local manufacturers and domestic/foreign consumers.

3.3 Skills Ecosystem

A comprehensive skills ecosystem is required to ensure that the current labour force has the appropriate pathways to employment.

A skills development ecosystem requires closely coordinated engagement with high-quality training providers, entities that deliver support services (e.g., resume writing, work readiness), standard-setting agencies, and job placement organizations that link the supply of talent with jobs. The skills development ecosystem should shift from a focus on training for training's sake to job-placement oriented services.



Illustration adapted from Labour Market Information System – State of Maharojga, India

The skills gap in Nigeria is the biggest challenge with respect to the supply of labour.

The skills gap in Nigeria is the biggest challenge with respect to the supply of labour. In part due to the failing formal education and training systems, as well as limited private sector linkages, the unemployed largely do not have "employable" skills and competencies.

Based on our analysis of this sector, there is a lack of work-appropriate skills across the board, with a particular shortfall in the low- and medium-skilled labour force. The challenges with training delivery are explored in the following section. The table below highlights the distribution of skills across the four sectors studied, and the key skills-related issues for each sector

Table 1: Skills distribution by sector and key gaps

Sector/Reflections **Skills distribution** Agribusiness and agro-allied Construction JOB DISTRIBUTION JOB DISTRIBUTION industrious LOW SKILL LOW SKILL **Farmers require** Characterised by low skills Brick-layer Earmers base locally, with low skills and improved farming Truck loadiers medium skills coming from practices-in planting Trade laborer Crop sprayers neighbouring countries such as (especially around Togo and Benin. Skills required use of farming inputs), include Electrician harvesting, and Retailers Aggregators storage—in order . attention to detail Welder to produce the quality Crane operator MEDIUM SKILL and quantities needed by Farmers professionalism, e.g., buyers / processors Master carpenter Drivers timeliness Construction Agro-distributors practical applications for, Machinery operators integrity • Line-worker Exterior and interior and access to, inputs they have been trained to use. Machinery operators knowledge of and . (off farm) adherence to standards. Extension workers **Processors require** Site superintendent Beyond these skills, high-level exposure to improved Agronomists skills in construction are also in technologies with Mechanical Architect demand in other sectors - e.g. more efficient processing Structural or civil engineers oil & gas, mining, etc. engineer systems in order to increase the quality of outputs and reduce losses during processing.

ICT and Digital jobs

Technology content developers

- face a constant lack of adequately skilled personnel, particularly of software developers
- require training in coding and software development.

Manufacturers

Lack formal skills and are unable to benefit from knowledge transfer opportunities that would exist of large OEMs undertook device manufacturing and/or assembly locally



JOB DISTRIBUTION



- manager Networking/system
- Break and fix engineer
- Data entry clerk
- Customer service

- Enterprise architect Internetworking
- Project manager
- Computer engineer
- Accountant
- Business process manager

Wholesale and Retail Trade

Skills are primarily gathered through on-the-job experience in the informal sector, which has one of the lowest barriers to entry. Key requirements include

- customer service
- entrepreneurship
- general business management skills, including numeracy

Higher-end skills are limited in Nigeria, but normally developed in the formal sector through training programmes, e.g., management trainees. In this category, many international outlets retain international talent and then develop Nigerian talent.

JOB DISTRIBUTION LOW SKILL Hawker Bagger MEDIUM SKILL Personal sales agent Floor manager Procurement agent Warehouse manager Cashier Account officer In-house accountant **Regional store** manager Marketing analyst Logistics manager

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3.3.1 Key challenges regarding the supply and delivery of training programs

Employers, regardless of sector, say that the skills gap in Nigeria is a critical bottleneck for job creation, resulting from limited private sector linkages to training service providers and a mismatch in curriculum topics and workplace needs. Supply-focused interventions are not demand-driven, i.e., those running training programs do not have ongoing relationships with the private sector to ensure that there is demand for the skills their training programs emphasise. The lack of connection between employers and trainers creates a mismatch wherein evolving workplace skills requirements are not being captured and transmitted in training courses. For example, assessment and evaluation of students in technical and vocational education and training (TVET) institutions remain largely "academic" in spite of a global trend towards industry-based standards, where industry plays an active role in providing practical experience and assessment. Currently, less than 1% of interventions in Nigeria are implemented as in-house training. Where in-house interventions are aligned with industry demands, they are very expensive, and less common than other mainstream technical and vocational training programmes.

The skills development marketplace is fragmented and characterised by overlaps in skills delivery, especially in the public sector. There are currently at least ten MDAs that deliver training or incubation services. These include agencies such as the National Directorate of Employment (NDE), National Board of Technology Incubation (NBTI), National Board for Technical Education (NBTE), Industrial Training Fund (ITF), Small Medium Enterprises Development Agency (SMEDAN), and National Youth Service Corps (NYSC), among others. There is currently no coordinating body ensuring alignment nor pursuing economies of scale for these agencies' efforts, leading to inefficiencies and multiple overlaps.

There is an overall lack of appropriate trainings and standards. While everyone wants training or a short-course qualification of some sort, the lack of harmonised standards limits an employer's ability to evaluate the skill level of trainees and generally fosters distrust of the certificates and "papers" given. Educational attainment thus does not necessarily "open doors" in Nigeria as it can in other markets.

Programme reach is insufficient both in terms of scale and geography. There are not enough interventions to cover all the youth that require skills development. For example, as of November 2014, SURE-P's Graduate Internship programme was oversubscribed by more than four times. It is difficult to measure and ascertain the demand for different trainings, which limits the willingness of programme implementers to expand their geographic reach. Although the infrastructure to carry out trainings may exist, there are challenges to finding people who are willing to go into rural areas to carry them out effectively. In Kano, the state government has set up more than 20 vocational training centres but cites difficulty in finding appropriate teachers and instructors as a binding constraint.

Jobseekers have a tendency to pursue inappropriate or unnecessary qualifications. The social premium placed on a university degree, coupled with the shortage of jobs in the formal sector, encourages youth to pursue university degrees over other types of qualifications, even where degrees are not needed. Given that there are more than 3.5 million tertiary graduates in the labour market, jobs that would go to secondary graduates are going to those with tertiary qualifications because there are so many graduates and so few jobs. As a result, youth are being "forced" to acquire advanced degrees as a way to differentiate themselves in the labour market, even though this may not be necessary from a skills development perspective.

Teacher quality is poor across the education sector: Instructors and teachers across the education sector lack appropriate skills, while working in an environment characterised by low wages, limited opportunities for personal development, and lack of supporting tools for teaching and instruction.

3.3.2 Opportunities to address skills challenges

Addressing skills challenges related to standards and qualifications requires private sector ownership and involvement. Inputs from private sector actors should form the basis of a skills development policy focused on identifying the skills and training for different levels of mastery in an industry or field. Formalising private sector contributions—e.g., through development of skills boards—will help to ensure appropriate ownership of training curricula, certification of training providers, etc. Matching private and public investments will also help overcome the funding gaps that affect the abilities of MDAs such as NBTE to complete certification and monitoring activities.

Beyond the issue of standards, fragmentation in the skills development marketplace calls for more transparent coordination of the skills agencies and more clear standards for training delivery. Two interventions can help address these challenges: creating required matching services and developing local empowerment centres. Matching programmes will support the NYSC in placing its graduates into employment after the conclusion of service and will assist local empowerment centre-trained youth in accessing employment opportunities and entrepreneurship support after completing training courses. Local empowerment centres will serve as one-stop shops for skills, information, and business support to ease doing business constraints and put underutilised training centres to use.

Given the potential for MSMEs to drive job creation, supporting businesses in addition to the individual entrepreneurs may help existing businesses to employ more people. As part of strengthening skill levels and building capacity, an effective market for business development services is critical, combining results-driven business support with finance for MSMEs. Traditional approaches to MSME support have not worked, in large part due to inconsistent standards, poor quality training and lack of accountability, an absence of mentorship, poor access to markets, and lack of access to finance. This approach would create a results-driven marketplace for business development services (BDS) at the cluster-level, coupled with innovative financing mechanisms that leverage venture capital and angel investing.

Figure 17. Proposal for cluster-specific business development services (BDS)

Vision: An open, results-driven marketplace for BDS provision at cluster-level, coupled with innovative financing mechanisms to break through the ceiling of limited scale and poor quality jobs. Key components include: online portal for training providers, standards for training, monitoring of results, and a funder of funds structure with venture capitalist/angle invest or slant.

Key	components of BDS:	Challenges to traditional MSME support:		Proposal for BDS plus marketplace:
A2F	Access to finance	Single biggest constraint to SME growth- current system not working given multitude of small funds not linked to broader MSME support		Coherent MSME funder of funds approach, including orientation towards venture capital and/or angel investment.
	Access to market	Poor advice on providing access to markets that is misalligned to market demand and not specific to sector clusters.		
TRAINING	Business strategy and system support	Poor quality business strategy and support systems advice that is misaligned to market demand and not specific to sector clusters		Open market place for business support providers, adhering to standards for training , with continued activity contingent on result for impact
	People training & development	Poor quality training that is misaligned to market demand and not specific to sector clusters		
POST	Mentorship & networking	Limited initiatives to support mentorship and network for new and/or existing businesses		Scale-up/replicate high-performing mentorship initiatives, with a focus on sector/cluster support

4 Implementation plan

4.1 Overview of regional competitiveness

Each region of Nigeria has the potential to advance its competitiveness and create jobs across the four sectors that are the focus of this framework. In the South East and North West, the agro-allied and trade sectors provide opportunities to build on and deepen historically strong industries. In the South South, North Central, and North East, further investment in processing capacity and market linkages continue to provide significant opportunities for the growth of agro-allied clusters. In the South West, opportunities arise across all sectors. A range of stakeholders identified the priority clusters included in Figure 18 as those with the greatest potential to create jobs over the next three years (2016 - 2018). The cluster interventions detailed in this section were selected based on job potential, current or planned private investment, and geographic location.

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Figure 18. Overview of priority clusters across the country for the four selected sectors



AGRIC AND AGROALLIED

- Kadawa Tomato Cluster, Kano
- 2. Gassol Rice Cluster, Taraba
- 3. Makurdi Citrus Cluster, Benue
- 4. Agadu-Alape Cassava Cluster, Kogi
 - Abuja Crop Processing Cluster, FCT
- 6. Badeggi Rice Cluster, Niger
- 7. Osogbo Poultry and Feed Cluster, Osun
- 8. Ketu-Ereyun Corridor Aquaculture Cluster, Lagos
- 9. Oban Pineapple Cluster, Cross River
- 10. Omor Rice Cluster, Anambra
- 11. Kebbi Rice Cluster

WHOLESALE & RETAIL TRADE

- 1. Kurmi Artefacts Retail Cluster, Kano
- 2. Dawanau Grains Retail Cluster, Kano
- 3. Potiskum Livestock Retail Cluster,
- Yobe 4. Alaba Retail Cluster, Lagos
- Ariaria Leather Products Cluster,
 - Abia

CONSTRUCTION

- 1. Infrastructure development in all 36 States + FCT
- Housing construction in 36 states + FCT

* ІСТ

- 1. Tech content and BPO in Lagos
- 2. Hardware, Software and BPO in Kaduna
- 3. Hardware and Software in Osun
- 4. Tech content development in Abuja
- 5. BPO in Enugu
- 6. BPO in Ogun

Over three million jobs could be created over the next three years if each of the cluster interventions were implemented successfully.

In addition to these industry-led jobs, the government has recently pledged to create 1 million social jobs (500,000 teachers and 500,000 artisans). Within the industry-led jobs below, the agro-allied sector has the highest potential to absorb talent, followed by construction, trade, and ICT.

Figure 19. High-level directional estimates for select cluster interventions over three years



4.2 High-level implementation roadmap

4.2.1 Engaging youth

One of the key failings of job creation interventions in the past is the limited engagement of the target population—youth. This lack of engagement means that youth's perceptions, opinions, and voices are not incorporated into intervention design and the strategies developed are less likely to succeed. In addition, sectors that could absorb larger numbers of youth, i.e., agribusiness and vocational sectors, are not attractive to most youths, given their aspiration towards white-collar jobs. Youth engagement is therefore critical to mobilise the energies and interests of youth in the job creation drive. A positive jobs campaign could be rolled out to paint a more attractive picture of the opportunities in vocational and technical sectors.

Youth engagement summits complemented by digitally enabled monitoring will be held across the country to engage youth in a creative way. By establishing a forum for the youth to connect and form partnerships, as well as providing a platform for youth to communicate their own strategies, the present strategy would be anchored in the youth perspective. A number of organisations (e.g. the British Council) are interested in designing and holding these summits, with interested co-investors, and could act as a guardian of the process in the short term. In the medium term, however, identification of youth champions and continued ownership by the Ministry of Youth and Sports and state governments would be necessary to sustain success.

Youth campaigns will be launched to drive demand for technical and vocational education. Currently, demand for technical and vocational education is low. TVET institutions point out that there are not enough young people taking up vocational skills offerings, despite the potential for vocational sectors to absorb the unemployed. This lack of demand is partly driven by negative perceptions of vocational sector jobs. Part of the solution may involve mass publicity campaigns involving examples of individuals who have achieved economic success and social progression through vocational/technical jobs, with a view to shifting mindsets.

4.2.2 Industry-led job creation

4.2.2.1 Agribusiness and Agro-allied Industries

The agribusiness and agro-allied industry is one of the largest employers in Nigeria, employing approximately 30% of the labour force. This potential is driven by the country's significant and growing domestic consumption, and spurred by Nigeria's significant agro-ecological potential. Operationalizing existing Staple Crop Processing Zone (SCPZ) master plans, expanding existing processor-based outgrower models, financing youth agropreneurs, and piloting the Federal Ministry of Agriculture and Rural Development (FMARD)'s agro-industrial processing park concept will help achieve the job creation potential of existing agriculture clusters. If a combination of these efforts are implemented across select clusters, over two million new jobs could be created in a three-year period.

Figure 20. Directional estimates for job creation in agriculture-agro-allied clusters





4.2.2.1.1 Driving agro-processing and agro-preneurship clusters through private-sector anchors

Three key interventions, anchored in a private sector processor and targeted at the cluster level, aim to sustainably drive inclusive agricultural growth. In complement, a fourth intervention supports the growth of agropreneurs through incubation and finance. Creating new jobs and enhancing the quality of existing jobs form the dual focus of each of the interventions below.



Ten clusters have been selected for initial study based on job creation potential, private sector interest, and implementation timeframe. This selection remains open, with ongoing discussions concerning several other agriculture value chains with high job creation potential in the longer term. One such crop is oil palm. Oil palm in the South- South region is a high-potential crop for import substitution and job creation. However, current tree growth has suboptimal yields and is mostly wild. Further, more land will be required to scale-up cultivation. Given critical land bottlenecks at the state level and the time required to grow new oil palm trees, developing an oil palm cluster would be a longer-term undertaking.





4.2.2.1.2 Required action, roles, and responsibilities

The implementation of the interventions and timeline for rollout will reflect the fact that the ten clusters are at different stages of development and the nature of operations within each cluster differs. The primary recommendation for the clusters with SCPZ master plans is to operationalise the SCPZs. The SCPZs are at different development phases, with some further along in securing state government commitment and private sector interest. These are **phase II SCPZs and can be operationalised within one year**. The others are at the beginning phases of rollout and can be operationalised in two years—for example, the Taraba rice cluster. There are agroprocessing clusters that will be developed using finance interventions and supported by expanding farmer outgrower programmes to fulfil increased produce demand. Implementation timeline for the various cluster types is outlined in the figure below.

Agro allied Clusters: Implementation: Timeline, roles and responsibilities



Q3	Q4	KEY PLAYERS & MILESTONES
rater, power) development Land development and Construction, install		 FMARD: Secure stakeholder commitment State govt: Provide infrastructure ICRC/SCPZA: commission development Estate developer: Develop property Processor: Bid, construct/install, operate JCU: Facilitate dialogue between parties and escalate issues where necessary
location on, installation and operations		 FMARD: Secure stakeholder commitment State govt: Provide infrastructure ICRC/SCPZA: commission development Estate developer: Develop property Processor: Bid, construct/install, operate JCU: Facilitate dialogue between parties and escalate issues where necessary
f designated 30HA land egin training ors to procure processing equ	uipment	 FMARD: Secure stakeholder FCT ministry's commitment FCT Ministry: Provide infrastructure NIRSAL, BOI: Finance equipment acquisition FIIRO (research institute): create training curriculum JCU: Facilitate dialogue between parties and escalate issues where necessary
strial park processors & NYSC	corpers	 FMARD: Secure commitment of stakeholders (AfDB, NYSC) and provide pool of participants (agro industrial park processors) AFDB: Finance youth agropreneurs NYSC: Provide pool of potential applicants JCU: Facilitate dialogue between parties and escalate issues where necessary
ce demand		 FMARD: Secure commitment of stakeholders FIIRO (research institute) & private sector players (Terragro, Tuns Farms, Chi Farms); collaborate on curriculum CBN/NIRSAL: Finance outgrower expansion FIIRO: create training curriculum JCU: Facilitate dialogue between parties and escalate issues where necessary

4.2.2.1.3 Agro skills development plan

Upskilling for the agriculture-and agro allied sector will be anchored on practical learning, such as the training elements of the outgrower schemes and youth agropreneur financing / incubation initiatives.

4.2.2.1.4 Structural reform

The following business environment and policy/regulatory issues need to be addressed in order to increase the chances of business success and growth in agriculture clusters, and thereby achieve target job creation.

Government commitment (land and access to finance): Government action must align with the voiced commitment to improving the agriculture sector. The government should be seen to be deploying the resources within its means to address the challenges plaguing the sector. An example is land provision. Efforts in the direction of providing access to cleared land for agro-allied purposes can catalyse growth in the sector.

Insurance reforms: The currently available insurance products and their applications are inappropriate for the current stage of agri-business in Nigeria. There is need for broad sectoral reform to introduce products better suited to the agriculture industry and boost agriculture expertise within the insurance sector.

Market infrastructure: There is a need to enhance market linkages and information symmetry within the agriculture industry. The Nigerian Commodity Exchange is currently performing sub optimally in terms of creating an efficient market for agricultural commodities. Optimising this institution will potentially unlock several growth opportunities.

4.2.2.1.5 Key risks and mitigation plan

Lack of private sector ownership: To secure private sector ownership and facilitate government commitment, the JCU will convene gatherings of relevant parties early on, and ensure adequate interaction between the private and public sector, to make certain that incentives are provided where necessary.

Lack of state and federal buy-in: For the successful implementation of any of the above cluster interventions, state (and federal) buy-in will be critical. The JCU is well placed to play a liaison role between private sector and government, ensuring that bottlenecks are minimised by convening the relevant players at the outset and facilitating regular meetings throughout the course of the implementation phase.

Loan default / high non-performing loan ratio: To guard against high rates of loan defaults and non-performing loans, the government (FMARD) will guarantee concessional loans to agro-industrial park tenants. Recipients of the loans from the AfDB Enable programme will mostly be attached to the agro-industrial park or NYSC participants. NYSC certificates can serve as collateral, as modelled in past programmes with loans to NYSC participants.

4.2.2.1.6 Replicability

These interventions are replicable across clusters with similar characteristics in terms of stage of development and nature of operations.

4.2.2.1.7 Further considerations

The focus of this strategy is to drive private-sector-led initiatives for job creation in the sectors of focus. Experts and stakeholders have recommended a range of additional interventions that, though relevant to job creation, will require policy / regulatory changes and should therefore be led by the public sector—these interventions also have longer implementation and impact timeframes. We highlight these recommendations below for further consideration by the JCU and relevant public and private sector players.

- Fast track implementation of approved government programmes: The government has approved highimpact projects that have yet to be implemented. Experts advise fast-tracking implementation of these. Some of these projects will generate stimulus for private sector investments. Two such projects are the acquisition of 10 integrated rice mills and six cassava mills with and the FMARD mechanisation project to distribute tractors to 120 hiring centres.
- Incentivise youth training and employment in agriculture: Government should incentivise local commercial farms to train youth cooperative groups and hire their members. The government can also enter PPP arrangements wherein commercial farm operations are jointly established for the primary purpose of training and employing youth.
- Develop Growth Enhancement Support Scheme (GESS) farmer groups into processing and marketing cooperatives: Under the Growth Enhancement Support Scheme, the FMARD, in collaboration with Cellulant, developed a database of farmers. These farmers make up 44,000 groups across 19 states. Experts recommend that the government develop these groups into product processing and marketing cooperatives, improving access to larger markets and creating new jobs in each zone.
- Strengthen partnership with the International Institute for Tropical Agriculture (IITA): One of the world's leading research partners in tropical agriculture, it is imperative for the Federal Ministry of Agriculture to facilitate greater synergy between the country's agribusiness community and the IITA.

4.2.2.1.8 Preliminary stakeholder list

- Agribusinesses, e.g., FMN, TGI, Terragro, Dangote Group / Dansa, etc.
- Government and MDAs, e.g., FMARD/ SCPZA, NYSC, state governments, Federal Institute of Industrial Research, Oshodi (FIIRO)
- Development partners, e.g., AfDB, United Nations Industrial Development Organization (UNIDO),
- International Institute for Tropical Agriculture (IITA)

4.2.2.2.1 Rationale

The construction sector is one of the leading employers within Nigeria, though the sector has recently confronted financing challenges leading to the loss of up to 70,000 jobs in 2015. The federal government intends to direct significant public and private capital into roads, rail, and mass housing, and has plans to set up a USD 25 billion infrastructure fund. New public investments in infrastructure and affordable housing have led to a four-year forecast of high private and public sector demand for varied construction services and projections of nearly 1.5 million new jobs. To optimise the job creation potential of this programme, a number of priority interventions are required to ease constraints across planning, procurement and input costs, management, financing, and skills development at the artisanal, technical, and managerial levels.



Figure 24. Directional estimates for indirect and direct jobs in infrastructure and affordable housing over the next three years²³

4.2.2.2.2 Specific high-potential interventions that will drive job creation in this sector

Interventions to maximise the job potential creation from the government's plans are outlined below.²⁴

²³ Assuming 6000 kilometers of road, at 30 workers per kilometer, and 480 flats built per state, at 40 blocks per state, applying an indirect multiplier of 0.31, equally distributed across the three years.

²⁴ Plan to build 40 blocks per State is based on 2016 plan for the Ministry of Power, Works & Housing. Source is interview with Special Assistant to the Minister.

Figure 25. Key initiatives - public infrastructure and affordable housing



4.2.2.2.3 Key players, roles, responsibilities, and financing required

These interventions will be executed through a close collaboration between the federal government (including the Ministry of Power, Works, and Housing), state governments, and private sector actors, including developers, financers, training institutions, and development partners. Their roles and responsibilities are outlined below.

	Jan - March	April - June	July - Aug	Sept - Dec	2017
ROLES OF THE PLAYERS	Convene State Governments to share best practice on land automation Identify bankable Infrastructure projects Design procurement portal Launch skills development council	Convene potential investors Encourage building of new housing types Advocate for a maintenance fund Design effective financial tools	Launch procurement portal Support land automation and registration Strengthen NMRC to lower costs of mortgage	Support land automation and registration	Support land automation and registration
JCU	Convene key government partners and monitor progress	Organize convening to attract investment	Evaluate progress at the 6-month mark	Monitor Progress	Monitor Progress
Federal and State Government	States to participate and federal may support convening Launch skills council	Approve maintenance fund from capital budget Test procurement portal	Upload plans on the procurement portal	Oversee construction	Oversee construction
Private Sector	May support convening conversations, especially by offering perspectives for reform	Participate in convening Can invest in skills development	Express interest in projects Finalize negotiations and contracting	Construction of houses and public works commence	Construction of housing and public works continue
Development Partner	Support best practice sharing from ongoing work with states on land reform	 May support in financing and sourcing additional funds for the states 	 May provide funding and investment in projects 	 May provide funding and investment in projects 	 May provide funding and investment in projects

Figure 26. Implementation timeline and key roles and responsibilities

Dalberg 49

4.2.2.2.4 Construction Skills development approach

Set up an industry led skills development council aimed at improving the quality and quantity of skilled construction and building services professionals, increasing investments in the skills development ecosystem, and creating a marketplace that rewards and incentivises trained professionals. The council will have two main focus areas:

- **Providing relevant technical training.** The council will focus on the creation and rollout of a competency-based curriculum and training of teachers and assessors to deliver quality and relevant technical training.
- Improving financial access for TVET students, institutions, and professionals. Here, the council will focus on creating innovative and sustainable financing products for students, graduates, and institutions, including bursaries and loan products that encourage investment in skills training.

4.2.2.2.5 Required Structural reforms

Pursue the review and reform of certain laws that act as constraints on activity and the flow of capital in the sector. These include:

- The Land Use Act;
- The Pension Act, particularly the limits it specifies for investments in the sector;
- Financial sector regulations / laws, e.g., in order to allow the formation of real estate investment trusts (REITs); and
- Planning laws / regulations, e.g., to allow more optimal land use in areas with infrastructure.

4.2.2.2.6 Key risks and mitigation plan

Key Risks and Mitigation for Clusters

	RISKS	MITIGATION
INFRASTRUCTURE	 Lack of federal government funding Lack of transparency around contracting and procurement 	 Identify bankable projects that DFIs will like to fund Set up one-stop procurement portal
HOUSING	 Lack of State and private sector commitment to build houses Potential mismatch in time frame to get the right skills for the increased number of projects 	 Support NMRC to reduce cost of mortgage Set up sectoral skills development council to address skills gap

Figure 27. Key risks and mitigation actions (construction)

4.2.2.2.7 Preliminary stakeholder list

Infrastructure and Housing

- Ministry of Power, Works, and Housing
- Relevant state governments
- Development partners
- Construction companies
- Development partners, e.g., Shelter Afrique, United Nations Human Settlements Programme (UN-Habitat), The Deutsche Gesellschaft für International Zusammenarbeit (GIZ), Millard Fuller Foundation
- Implementers / developers, e.g., First World Communities (implementers of the Lagos state CHOIS program)
- Private mortgage companies, e.g., Aso Savings / Union Homes

4.2.2.3 ICT and Digital Jobs

4.2.2.3.1 Rationale

The ICT sector in Nigeria has experienced rapid growth over the past 15 years, driven by private investment in terrestrial network infrastructure and rising demand for IT-enabled services across other sectors, most notably financial services, retail, trade, and transportation. The inclusion of ICT as one of the initial sectors of focus for job creation in Nigeria is predicated on its transformative effect as a primary enabler of economic growth. Nigeria's technology-enabled service firms are already tapping into ICT's economic potential by increasingly facilitating higher levels of efficiency and improving profitability across other sectors of the economy.



Figure 28. Directional estimates for new direct and indirect job creation through ICT cluster interventions

4.2.2.3.2 Specific high-potential interventions that will drive job creation through ICT and digital jobs

Five interventions will drive job creation in the ICT and digital jobs sector over the next two years. These interventions include (i) expanding the existing tech content development and BPO cluster in Yaba; (ii) establishing hardware and software clusters in Osun; (iii) establishing a new software, hardware, and BPO cluster in Kaduna; (iv) stimulating the technology content development cluster in Abuja; and (v) establishing BPO clusters in Ogun and Enugu.

The clusters in Yaba, Osun, and Kaduna have been selected for the first year of implementation based on their potential to scale, time needed for implementation, and evidence of commitment by one or more actors critical to the successful development of the clusters. Abuja, Enugu, and Ogun can be implemented in the second year.



Figure 30. Selection criteria for clusters of initial focus

Focus clusters and selection criteria				
	Geopolitical Zone	Potential Partner(s)	Existing Infrastructure	Implementation/ Impact time frame
Tech content development and BPO in Yaba	South West (SW)	Start up companies represented by CcHub	Yes	6 Months
Manufacturing and software in Osun	South West (SW)	RLG	Yes	1 Year
Software, Hardware and BPO in Kaduna	North East (NE)	Coders4Africa Draperdarkflow	Yes	6 Months
Tech content development in Abuja	North Central (NC)	NITDA - OIIE Enspire Emerging Platfforms	Yes	1 Year
BPO in Enugu	South East (SE)	To be identified	TBD	TBD
BPO in Ogun	South West (SW)	To be identified	TBD	TBD

4.2.2.3.3 Required action, roles and responsibilities

Figure 31. Implementation timeline and key roles and responsibilities (ICT)

ICT Clusters: Implementation: Timeline, roles and responsibilities

2016	Q1	Q2	Q3	ROLES RESPONSIBILITIES
Tech content development and BPO in Yaba	Improve power situation	-		 JCU/OOVP: Raise awareness of cluster NITDA: Support for accelerators and incubators Lagos State govt.: Space liberation Ministry of Trade and Investment & Ministry of Comms. & Tech: Marketing Private sector: Advisory, Broad band, investments, BPO investor to be identified
Manufacturing and software in Osun	 Establish software hub a higher Institutions and te Ensure quality internatio 	oviding minimum patronage t OAU and manufacturing cluste chnology companies		 JCU: Secure state government commitment to infrastructure development Osun State government: Finance and roll out infrastructure development; provide minimum patronage RLG: Manufacture, training Higher institutions and technology firms: software development
Software, hardware and BPO in Kaduna	 Introduce broadband fib Launch tech start ups ov Raise \$2 million through Identify manufacturing a Commence hardware and 	erseen by Draper Dart Flow road show nd BPO anchor investors		 JCU/OOVP: Support fund raising Kaduna State government: Finance and roll out infrastructure development NITDA: Support for accelerator and incubators Draper dark flow: Hub manager; hub development Coders4Africa: Hub manager, training
Tech content development in Abuja	 Generate demand by eng Generate awareness of G Channel funding to entre 	irms to understand cluster needs gaging with the Government Sta SIF through publicity among the preneurs and enterprises throug d private sector donations and c	rt-up Intervention Forum (GSIF) 9 MDAs 1h accelerators and incubators with	 JCU/OOVP: Support fund raising Abuja minister of state: Finance and roll out infrastructure development NITDA OIIE & Enspire: Drive cluster development CcHub Advisory, share learnings from Yaba
BPO in Enugu and Ogun	 Provide land, power and Identify BPO anchor inve Commence BPO specific 		h higher institutions	 JCU/OOVP: Raise cluster awareness Enugu and Ogun State government: Finance and roll out infrastructure development Private sector: BPO Investor to be identdied, broadband, investments Training institutions: BPO specific skills training

4.2.2.3.4 ICT Skills development approach

Actively encourage matching, incubation, and acceleration programs for ICT. The JCU will work with relevant federal agencies and state governments to secure dedicated funds to further develop the market for the provision of ICT-related human resource development programs.

4.2.2.3.5 Required structural reforms

Use of fiscal policies to a) provide greater incentives for ICT hardware manufacturers and OEMs to produce locally and b) reduce overheads for start-up companies.

Government incentives for technology start-ups: To reduce operational and administrative burdens faced by new technology companies thereby encouraging new entrants and increasing their success rates.

4.2.2.3.6 Key risks and mitigation plan

The table below highlights the key risks and mitigation strategies for each of the clusters.

Key Risks and Mitigation for Clusters

	RISKS	MITIGATION
Tech content development and BPO in Yaba	 Weak flow of fund due to macroeconomic challenges Delay in liberating public space and ensuring consistent power supply 	 JCU facilitated roadshow to fund raise JCU and Cchub to reach out to FMCT, LASG & Eko Distribution Company to workaround to power and space Issues
Manufacturing and software in Osun	Weak product demand due to international competition	JCU to work with State governments to provide anchor contracts to sustain activity
Hardware, Software and BPO in Kaduna	 Weak investor demand due to poor perception of Kaduna as a destination for manufacturing and BPO services 	JCU to work with State governments to undertake investor roadshow to raise awareness
Tech content development in Abuja	Weak demand due to relatively low access to private sector markets	JCU and OIIE-NITDA to work with MDAs to generate demand for the hub (specifically for government IT services)
BPOs in Enugu and Ogun	Weak investor demand due to poor perception of Enugu as destination for BPO services	JCU to work with State governments to develop business case and undertake investor roadshow to attract BPO investors

4.2.2.3.7 Replicability

This set of cluster interventions constitutes an initial focus, given private sector interest. However, there are a number of other emerging clusters across the country that have the potential to create jobs in ICT, and to which similar interventions to those listed above can be applied. For full list, please see the annex.

4.2.2.3.8 Preliminary stakeholder list

- Incubator operators and tech-enabled service providers, e.g. CCHub, IDEA Hub, Coders4Africa, Andela Emerging Platforms
- OEMs, e.g. RLG
- Infrastructure developers, e.g. Main One
- Investors / venture capital, e.g. Draper Dark Flow
- Universities, e.g., Obafemi Awolowo University
- MDAs, e.g., National Information Technology Development Agency, Ministry of Industry, Trade, and Investment, Ministry of FCT
- State governments, e.g., Osun state, Ogun state, Kaduna state, Lagos state

4.2.2.4.1 Rationale

Wholesale and retail trade currently employs 13 million Nigerians, mostly in the informal sector. Trade also created 45,000 formal jobs between Q1 2014 and Q1 2015, accounting for 30% of formal sector jobs created in that period. Yet constraints to accessing finance, in addition to market infrastructure and management/operational challenges, inhibit trade clusters in Nigeria. The country's "ease of doing business" ranking is poor—169th place (World Bank, 2015). Improving business environment competitiveness rankings by 20 to 30 positions would yield an increase of 2 – 4 percentage points in GDP growth rate.

In order to boost the job creation potential of trade clusters, the JCU could support the Federal Ministry of Industry, Trade and Investment in achieving its vision of acting as a business "enabler", but with a focus at the cluster level. Access to finance is the third leading constraint to doing business in Nigeria. It is simply difficult for businesses to acquire loans—the World Economic Forum ranks Nigeria 135th in terms of ease of access to loans. To contribute to easing this constraint, the JCU could support the development of a Wholesale and Retail Trade Financing and Business Support Facility, targeted at trade cluster development. The facility would increase market access and reduce operational inefficiencies, creating over 200,000 new jobs in three years. As a complement to facilitating this cluster-specific flagship intervention, the JCU could support the Ministry of Industry, Trade, and Investment in easing constraints across the business environment by reforming tax and investment promotion at the local level. To this end, the JCU could support the re-purposing of dormant National Directorate of Employment (NDE) skills centres into "Empowerment Centres", able to register businesses and reduce the administrative burden of tax filing at a local level.



Figure 33. Directional estimates for realisable jobs through trade interventions such as facilitating access to finance

4.2.2.4.2 Wholesale and Retail Trade Financing and Support Facility

The Wholesale and Retail Trade Financing and Support Facility intervention model would include two tracks. The first would be led by a private sector player (e.g., an FMCG or e-commerce company), who would partner with a financial investor or donor to fund the expansion of sales and distribution value chains and provide business support to the traders. This is immediately actionable, and not cluster specific. The second track would be specific to each trade cluster and would involve (i) creating coordinating entities to drive cluster development; (ii) developing a financing facility for in-cluster production, trade, and market infrastructure, where necessary; (iii) providing technical/business development support; and (iv) the introduction of quality standards for cluster products. Accessing the financing facility would be contingent upon receiving business development support and compliance with the quality standards. The BDS providers would work in collaboration with the financial facility funders.





4.2.2.4.3 Key players, roles, responsibilities, and financing required

These interventions will be executed by a partnership comprising the JCU, UNIDO, cluster-specific trader associations, BDS providers, state governments, and investors (such as DFIs and SME focused banks). The Standard Organisation of Nigeria (SON) will also play a key role in enforcing product quality standards. The diagram below outlines the roles and responsibilities of each of these partners. Foreign investors could also play a key role, contributing to the financing facility.

Cluster based Trade Financing and Support Facility



4.2.2.4.4 Required action

Five wholesale and retail clusters have been selected from five geopolitical zones, based on job creation potential as judged by the size of the market, the current scale of operations, and the opportunities to scale up. These clusters are:

- Abia (Ariaria) leather products cluster
- Lagos (Alaba) electronics retail cluster
- Kano (Dawanau) grains retail cluster
- Kano (Kurmi) arts and crafts retail cluster
- Yobe (Potiskum) livestock retail cluster

Given the level of advancement of the Ariaria leather product retail cluster in Abia State, as well as the state government's commitment to its development and foreign investment interest, we recommend rolling out the intervention model in this cluster immediately, where it can serve as a pilot. The initiative will then be rolled out in other trade clusters, with adjustments to reflect lessons learnt during the Ariaria phase and specific characteristics of each cluster.

4.2.2.4.5 Role of the JCU and timeline for action

Figure 36. Proposed sequence for implementing trade interventions for key clusters





Figure 37. Timeline and key roles and responsibilities for trade interventions led by selected private sector players

2016 FEBRUARY MARCH APRIL MAY JUNE JULY **KEY PLAYERS & ROLES** Private sector WHOLESALE & RETAIL SUPPORT ACTIVITIES owners/ anchors: Attend Private sector convening: convening and commit **Convene interested FMCGs** to the initiative (e.g. Nigerian Breweries, Unilever, P&G), supermarket/retail chains • JCU: Host convening (SPAR, Shoprite, DIA) and e-commerce (Konga, jumia) and escalate issues where necessary Private sector owners/ anchor: Seek Identify financing partner - whether commercial Partnership with financial (e.g. Access Bank, Diamond, Fidelity) or DFI (e.g. service provider IFC, AfDb) • JCU: Facilitate Interaction between funders and players, escalating issues as necessary . FI/Private sector: Draft and execute necessary agreements Deploy finance and technical Agents: join Programme . support to sales and distribution agents JCU: Facilitate Interaction . between funders and Players, escalating Issues as necessary

Private Sector Led: Intervention implementation: Timeline, roles and responsibilities

Cluster based intervention implementation: Timeline, roles and responsibilities

2016	FEB	MAR	APR	MAY	JUNE
	Preparatory phase/coordina selection/constitution	ting entity			
		Finance facility creat	tion phase		
			Business Developme	ent Support phase	
				Quality standards cre	eation phase
					First disbursemen
JCU	Convene all players - to test level of interest and secure partnership commitments for CCE training, finance facility contribution and BDSs services Identify CCE - In partnership with stakeholders.	 Draft agreements with investors in the finance facility, reflecting incentives for investments Pool funds and lodge in commercial bank of choice 	 Continue engaging private sector investors Monitor BDS services through reports provided by CCE Progress reporting 	 Continue engaging private sector investors Monitor BDS services through reports provided by CCE 	 Continue engaging private sector investor Monitor BDS services through reports provided by CCE Progress reporting to private investors and other stakeholders
UNIDO	Initiate cluster development agent selection process from the resident trader/ business membership association Train agents		Advisory support on curriculum	Advisory support on formulation, implementation and endorsement methodology	
Cluster Coordinating Entity (CCE)		Collaborate with JCU to make business case for investments	Contract BDS service providers Create curriculum in collaboration with selected supplier, with advisory support from UNIDO Progress reporting	Consult major/bulk buyers on preferred quality standards Create quality standards and enforcement methodology, in collaboration with Min. of Trade & inv., with advisory support from UNIDO	 Facilitate disbursement ensure BDS certificat is valid and quality standards are being complied with
Private Investors	Attend JCU convening	 Sign agreements stating amount committed and terms or repayment Transfer funds to designated account 			Approve applications Approve disbursement
BDS Service Provider	Attend JCU convening		 Create curriculum with input from CCE Begin providing business development support 	 Cordinate closely with CCE, Min. of Trade & Inv. to ensure BDS facilitates traders/producers adoption of standards 	 Provide proof of BDS participation to investors
Min. of Trade & Development	Attend JCU convening	Collaborate with JCU on drafting agreement		Advise creation of quality standards and enforcement methodology, in collaboration with CCE & UNIDO	

4.2.2.4.6 Structural reforms - Improving the business environment

Become one of the world's top 100 countries to do business. A range of structural reforms aimed at enhancing trade and investment competitiveness would centre on a drive to achieve a major leap up the global rankings for business environment. Currently ranked 169 out of 189 countries, identifying critical actions needed to eliminate existing barriers to trade an investment will be accorded priority. The JCU will work with the Federal Ministry of Industry, Trade and Investment to coordinate interventions at the federal level and across the sub-national governments. Potential actions include:

- Coordinating investment promotion across federal and state governments
- Eliminating bottlenecks for business registration and licensing by leveraging technology and creating feasible internal incentives (e.g. amongst CAC staff) that ensure staff support for new technology
- Integrating business registration and tax compliance activities and procedures
- Increasing access to one-stop shops for businesses to access government services. Underutilised government - owned real estate (e.g. skills centres) can be used to ensure that businesses can more easily access these services

4.2.2.4.7 Key risks and mitigation plan

As with any endeavour, there are risks associated with implementing the Wholesale and Retail Trade Financing and Support Facility. These risks and mitigations are highlighted below:

- **Ownership:** To secure private sector ownership, the JCU will convene gatherings of relevant private sector players early on, and ensure adequate interaction between the private and public sector to ensure that incentives are provided where necessary.
- Loan default / high non-performing loan ratio: There is the risk of default by SMEs borrowing from the financing facility. To guard against this, lending will be done in collaboration with the entity coordinating cluster development and traders' association to ensure those receiving loans are held accountable.

- Low disbursement due to poor BDS deployment: BDS will be structured to suit the preferences of the finance facility management team. Participants will then be candidates for the funds on completing the programme.
- Implementation of the intervention is not adequately nuanced: The primary responsibility of the cluster development agency is to coordinate all cluster development efforts and make sure they are reflective of the cluster-specific realities.
- **Cluster development entity selection:** The identification of entities to be tasked with coordinating cluster development should be highly collaborative, involving the State government, relevant trade associations and trade support development partners (e.g. UNIDO) to ensure that the right entities are selected.

4.2.2.4.8 Replicability

The BDS led model is replicable across all wholesale and retail clusters. Implementation should be nuanced to reflect the specific cluster's level of development, including infrastructure development, current market size, experience level of the producers/traders, and the nature of the product traded.

4.2.2.4.9 Further considerations

The focus of this strategy is to drive private-sector-led initiatives for job creation in the priority sectors. with probability of implementation within the medium to short term. Experts and stakeholders have recommended a range of additional interventions that, though relevant to job creation, will require policy / regulatory changes and should therefore be led by the public sector—these interventions also have longer implementation and impact timeframes. We highlight these recommendations below for further consideration by the JCU and relevant public and private sector players.

Passmovable asset registry regulation reforms: Modern secured transactions laws and collateral registries have been proven to generate positive economic development impact. Allowing the use of movable and non-fixed assets as loan collateral lowers the access-to-finance hurdle for SMEs. Since the Central Bank of Nigeria released the Collateral Registry Regulations, in 2014, moveable asset registries have been operable in the country. However, given the largely informal nature of the wholesale and retail trade sector, it remains impossible for some businesses to benefit. Experts recommend a revision of the regulation to permit the participation of informal businesses, or simplification of business registration process to facilitate more formalisation within the sector.

Improve export competitiveness: Re-evaluate export taxes to encourage exportation while exploring other policy avenues to improve export competitiveness, such as fiscal subsidies.

Formalise and replicate the apprenticeship model: The apprenticeship model has been successful in in the South East's trading sector, training and launching many participants into trading businesses of their own. This model should be replicated in other geopolitical zones and more widely adopted.

Warehouse and logistics cross-sector partnerships: Partnerships between product manufacturers and farmers / raw material suppliers have the potential to benefit all parties. Stakeholders suggest developing a system whereby warehouses and transport/logistics are jointly funded or managed.

4.2.2.4.10 Preliminary stakeholder list

- Wholesale and retail trade businesses, e.g., Artee Group, Dangote Group, Nestle, TGI, etc.
- Relevant trade / market association
- Business development support providers, e.g., FATE Foundation, Pan-African University Enterprise Development Centre, LEAP Africa
- Financial service providers, e.g., Fidelity Bank, Diamond Bank, venture capital and private equity funds, other non-bank financial institutions, Bank of Industry (for SMEs involved in production)
- Government and government agencies, e.g., Ministry of Industry, Trade, and Investment's Standard Organisation of Nigeria (SON), relevant state governments, National Investment Promotion Council (NIPC)
- Development partners, e.g., UNIDO.
- Growth and Employment Scheme (GEMS 3 & 4- tax reform and investment promotion' agro-allied trading clusters)

4.2.3 Social jobs

Both elements of the social jobs programme are included in the 2016 budget proposal to the National Assembly, and focus on direct employment and training of 1 million youths. The jobs are temporary in nature, serving as transition points into the formal economy for young, unemployed graduates.

Further analysis will be conducted over the coming months to ensure alignment between the social jobs and industry-led jobs being created under the remit of the Job Creation Hub (JCHub).

4.2.3.1 Teacher Corps – delivering 500,000 social jobs

Teacher Corps is a direct intervention to reflate the economy and strengthen the teaching pool by providing temporary jobs for 500,000 graduates and Nigerian Certificate in Education (NCE) holders.

Teacher Corps will be a competitive and voluntary programme open to unemployed graduates and NCE certificate holders, to teach students at the primary and secondary level for a maximum of two years. It draws inspiration from the National Youth Volunteer Programme in Ghana, where a one-year optional extension to NYSC is provided with training and one-year placements to 40,000 corps members each year. Though voluntary, the participants are provided a stipend.

During the programme, Teacher Corps participants receive intensive training, delivered digitally to reduce costs. Training over a five-day period will comprise different forms of pedagogy including topics in the core subjects they will teach and instruction styles such as activity-based learning. Furthermore, ongoing training will be provided on (i) critical thinking, personal and professional development, and how to take the lessons learnt during their participation in the programme to other jobs and community service; and (ii) softer skills needed to succeed professionally, interview training, CV development, and how to improve their employability. Volunteers will be given the opportunity to teach where they can speak the local language—preferably in their state of origin or where they live. At the end of the programme, some will choose to continue teaching while others will go on to work in other professions. Given the continuous nature of the training, participants should be better placed to succeed in the employment market.

The programme will be domiciled within and championed by either the Ministry of Education or the Ministry of Labour and Employment. The JCU can work closely with either Ministry to share the concept note with development partners, and seek financial and technical support. A body of master tutors selected from the existing workforce, as well education experts, can serve as the core working group. Once identified in the first three months following the launch of the project, this group will embark on developing initial training content, recruitment material, and performance evaluation tools, taking account local differences. The group can help to introduce educational software and programs that can be used to advance quality education in government schools. The team can be set up in regional 'knowledge hubs' across the country, and from there facilitate volunteer trainings through local NDE centres in the states. Active recruiting across the states will begin ideally six months after the launch of the programme and three months after the working group convenes.

Given the size of the programme—with 500,000 teachers to train in one year—there are three main risks that should be mitigated to ensure success. To ensure that this programme is desirable for young graduates and able to deliver on its promise, adequate planning and resources will be necessary. To mitigate this first risk, a concept note should be developed and pitched to different development partners to secure funding. A second risk is that federal, state and local government must buy in to the programme to ensure its quality and longevity. To mitigate the risk of pushback or indifference, multi-stakeholder discussions should be held from the start to highlight the goal of creating jobs and strengthening of existing systems, not displacing what is already in place. Finally, a third risk is the lack of motivation on the part of the newly recruited teacher—the potential that young people may see the programme as just "something to do" while they wait for better options. To mitigate this risk, high quality training and monitoring to incentivise the young recruits could be combined with a rigorous screening process for the programme.

4.2.3.2 Build Nigeria – capacity development for 500,000 artisans

The initiative aims to develop the market for a wide range of artisanal jobs in construction and housing, and across all other economic sectors (e.g., masonry, plumbing, carpentry, welding, electrical technicians, motor vehicle technicians, commercial printers, beauty services etc.) to increase the number of available job opportunities, improve incomes, and increase the attractiveness of these jobs to Nigerian youth.

There is currently a significant deficit of skilled manpower in the housing and construction sector, leading to poor quality of local services and an influx of foreign workers to the domestic market. High private and public sector demand for varied construction services—with 1.5 million new jobs expected over the next four years—is expected given renewed public spending on infrastructure and housing. Although bridging the skill gap in the building services and construction industries is a priority, addressing low incomes from artisanal work across other occupational trades is imperative to creating jobs within these sectors, hence the Build Nigeria program will be open to interested participants from a range of trades, with emphasis being on trades where clustering or aggregation of activity in specific locations is already evident.

Build Nigeria is an accelerated training and certification programme for artisans and craftsmen. Professionals already working in these occupations across the country and those interested in doing so will be able to access the programme, which will create opportunities for them to rapidly and affordably acquire professional training and certification by accredited training institutions.

The programme will be open to individuals who are able to provide verifiable evidence of more than five years of qualifying work experience in a given discipline. Those who meet the defined experience threshold will be given vouchers to attend special finishing programs in accredited certifying institutions across the country. The finishing programs will be designed to address specific skill gaps common across the various artisan professions in Nigeria, and will be delivered by training institutions duly recognised and accredited by relevant vocational training institutions. Those who do not meet the experience threshold but are interested in being trained in these disciplines will be able to access training and subsequent certification.

A cluster based approach will be used to drive selection and engagement of participants to foster communal ownership. An initial, non-exhaustive list of target industries and associated trades is provided below.

Table 2: Build Nigeria: Selected industries and sample trades

No.	Focus Industries	Sample Occupations
1	Building Services Electrical installation, plumbing, heating and ventilation, air conditioni	
2	Construction	Masonry, carpentry, joinery, plastering , tiling etc.
3	Hospitality & Catering	Professional cookery, Hospitality management
4	Built Environment Services	Cleaning services, Facility maintenance
5	Hairdressing, Beauty &	Barbing, Beauty services, Salon management
	Complimentary Services	
6	Utilities & Engineering	Street utility works, Confined spaces, Mechanical repairs

The initiative will be anchored on three key components:

A targeted intervention to increase access to professional training and certification. First, vocational and technical training organisations (and their accredited providers) will develop special programs tailored for the Nigerian building services and construction market. Second, the program (through vouchers) will provide financial incentives for 250,000 experienced artisans to attend finishing programs and obtain formal certification. Further, the program will provide financial support (including fundraising) for an additional 250,000 unskilled people to be trained and certified across disciplines in building and construction services, incorporating an apprenticeship model with skilled craftsmen / mentors.

A communication/advocacy campaign aimed at emphasizing the importance of formal certification, while encouraging unemployed youth to pursue training and certification in these institutes. Unemployed youth seeking training will need to register with Build Nigeria; the programme will aim to seek sponsorships for those who are unable to afford the training fees, while negotiating discounts or advance employer commitments.

A demand-generation campaign, where Build Nigeria participants are accorded priority for staffing on government-funded construction projects. Development authorities across the country will issue rules that require contractors on building and construction projects to employ or staff a percentage of the unskilled workforce from Build Nigeria certification holders.

How will it work?

Groundwork

- A nationwide vocational and technical skills assessment should be undertaken to identify and document key skills gaps common with blue collar trades across the country
- The JCU will work with relevant MDAs and vocational and technical training organisations (and their accredited training providers) to develop special programs tailored to address identified gaps
- The JCU will work with relevant MDAs to secure funding for the first batch of 250,000 beneficiaries
- The JCU will work with relevant MDAs to design the three components of the intervention program an access subsidy programme (via voucher system); a strategic communications campaign, and demand-generation activities. A full implementation work plan will then be developed, after which execution will commence

Funding

- Private funding experienced artisans will be expected to pay a percentage of the total training cost; the ability to make this payment will be a prerequisite for receiving the vouchers. The Build Nigeria programme will also i) encourage advance employer commitments for those contractors hiring from Build Nigeria to cover the cost of their future employees, e.g., through payroll deductions financed by commercial banks, and ii) encourage sponsorships by private organisations, donors, and individuals, which will involve all or part of training costs being borne by interested stakeholders on behalf of the beneficiaries (e.g., an adopt a Build Nigeria trainee program).
- Earmarked government funding can be sourced partly from the Industrial Training Fund, and paid through a voucher system, i.e., vouchers given to students and Build Nigeria private training institutions paid on student graduation (or placement)
- Discounted training fees training and certification providers will be expected to provide significant discounts due to the large volume of demand for their services the Build Nigeria programme is likely to generate

Monitoring

- The Build Nigeria programme will be domiciled within the Job Creation Unit with the Ministry of Power, Works, and Housing providing the institutional support to ensure effective coordination with other relevant MDAs and private training institutions
- The steering committee will include all relevant TVET-focused MDAs, with inputs from the relevant National Assembly Committees
- All funds received, spent, and retained by the programme will be made available for public review and consumption, e.g., through a data sharing agreement with the BudgIT public governance organisation

Exit

• The voucher programme and the communications campaign will run for three years, after which it will be terminated, having created the necessary demand and awareness. The demand-generation initiatives will be expected to continue, driven by the Ministry of Power, Works, and Housing, and physical development authorities across each of the states

4.3 Skills development reforms

Three interventions will support the unemployment challenges caused by having either inappropriate skills for open positions across the four sectors or having talent without the networks or knowledge of how to access available opportunities. Each of these interventions must be driven by private sector leaders, given its direct linkage to the labour market, with development and non-development finance and government support on coordination and enforcement.

4.3.1 A National Skills Policy and Skills Sector Boards

To address these challenges, skills development should be governed by a coherent skills development policy that prioritises demand-driven training, coordination, and private sector skills delivery and certification. A skills sector council will set the skills agenda for each sector by determining which skills should be pursued and by certifying training providers. The skills council should launch an open tender to foster an open marketplace of quality training services providers. Funds from the Industrial Training Fund (ITF) should be redeployed to these training providers and continued business in this space will be contingent on performance, judged by the number of trainees that have been placed in jobs following training. Standardised monitoring and evaluation should be a key requirement for all training institutions.



Figure 39. Phasing of recommendations to build skills

¹In the longer term, overhaul of the education system is required. Focus here is on vocational education. Further information can be found from the Dalberg report on *Transforming Secondary Education in Nigeria*

4.3.2 Matching skills to employment

In Nigeria, a skills mismatch exists in the labour market between employers, employees, and training providers. On the one hand, employers find it difficult to find suitably skilled people; on the other, potential hires either do not possess the right skills or do not know which jobs they are qualified to do. This mismatch is compounded by a training ecosystem that is not effectively aligned to the human resource needs of industries and markets. As such, a mechanism is needed to bridge the gap between the supply and demand of labour.

Matching the supply and demand of labour through placement-oriented training aims to get the right people to the right jobs. This can be done in a number of different ways, including online matching platforms and placement bureaus. For example, the Harambee Youth Employment Accelerator ("Harambee") in South Africa is particularly relevant for Nigeria as its matching and assessment process maximises on-the-job performance and retention. It does this by identifying the behaviours, competencies, and potential for success needed within a particular job and environment and maps these to the potential and capability of assessed candidates. Over the last four years, Harambee has placed 15,000 young South Africans with over 150 corporate employers. Other successful examples include Angie's List, a U.S.-based service that provides crowd sourced reviews of local business/labour; Assured Labour, a Latin American firm that offers mobile-based recruitment solutions in emerging markets; and Babajob, an Indian digital job exchange for informal sector and entry-level workers.

Matching interventions in Nigeria take the form of labour market intermediaries that match youth with jobs. Websites such as Jobberman or Aiki.ng are popular ways for young people to learn about new opportunities and easy ways for employers to source their talent. Reqit Nigeria acts as the official LinkedIn Talent Solutions Partner and is able to identify candidates that match employers' requirements. Reqit Nigeria has plans to expand and link university students with internship opportunities. Missing from the landscape of interventions are those that promote a youth orientation in labour market policies and institutions. Although there are government policies in place that do focus on youth, the integration of the youth agenda into wider economic strategies is missing. Other challenges to scale include lack of trust around the quality of some services provided and business models that are not yet sustainable.

To improve matching offerings in Nigeria and ensure that they reach the scale necessary to provide the missing link in the current skills landscape, the JCU can work closely with the Ministry of Education and the National Council for Education to:

•	Convene all matching providers to understand current constraints to scale and quick win solutions
•	Improve unemployment data collection by leveraging Empowerment Centres and the NYSC platform to understand skillsets and aspirations
•	Utilise the skills sector boards as repositories of the types of skills required within each sector
•	Provide feedback to training institutions around the skills required for each sector, in addition to approved sector-board curricula.

4.3.2.1 For Graduates: The National Youth Service Corps

The National Youth Service Corps (NYSC) was established in 1973 to promote national unity and integration following the end of a bloody civil war, fostering a culture of service in the nation. Today, the challenges of modern Nigeria are qualitatively different, with youth unemployment and underemployment a critical bottleneck for growth and prosperity for all. As such, NYSC presents an opportunity to adjust its mandate to meet this challenge, bridging the skills gaps in order to better prepare graduates for employment by:

- Filling the skills data gap, ensuring that a robust back-end system collects data on every corps member to understand qualifications, skills, gaps and aspirations. A psychometric test could also be applied at this stage to orient placement matching, and once again at the end to monitor results.
- Designing an online learning/certification programme in collaboration with industry skills sector councils, taken by the corps members over an 11-month period while deployed to their various places of primary assessment, complimented by technical and vocational components that can be delivered by the private sector.
- Serving as a critical pathway back into Nigeria's institutions and sorely needed curriculum reform, ensuring that skills development at school is aligned with what Nigerian industry needs.
- Matching corps members with existing jobs based on performance over 11 months, which can be validated through quarterly assessment/testing and scoring. Those who have performed well over the course of their 11-month programme will be picked up by employers, who will provide training and subsequent matching to jobs, based on scientific determination of best fit.

Given the scope and target of the NYSC (youth and graduates), the programme has the potential to tackle the unemployment challenge, which is severe in the youth demographic and particularly high among university graduates. The programme is also positioned at a crossroads between a university education and entrance into the workforce, presenting an opportunity to facilitate development of skills to better prepare graduates for the world of work.

Figure 40. High level plan for NYSC reform



4.3.2.2 For Non-graduates: Local Empowerment Centres

Thousands of existing public sector training facilities, currently underutilised, will be repurposed as empowerment centres. These centres will operated through public-private partnership arrangements, underpinned by specific job placement targets being the primary measure of performance. Given this goal, three sources of financing may be available:

- **Industrial Training Fund** private employers can come together to access ITF funds for the purposes of training future employees at the empowerment centres
- Advanced employer commitments empowerment centres will enter contracts with and access financing through future employers. For example, students can access a loan facility guaranteed by a future employer for the amount of the training. The employer repays the facility out of the employee's salary, e.g., over the course of the first year of employment
- **Voucher programme** for those trades in the informal sector, or for entrepreneurial pursuits, the federal or state government can issue vouchers to students to access training facilities. Payments to the facilities are only made when evidence of matching is provided, i.e., through job placement or initial start-up capital

The existing NDE infrastructure provides an opportunity to roll out interventions to resolve these challenges. Through the centres, the government can provide business registration assistance while also running skills development programmes and job placement programmes on the premises. This model of utilisation will develop a service delivery culture for other MDAs to follow.

4.3.2.2.1 Service delivery model

- One centre in every local government area (LGA) utilising existing NDE infrastructure.
- One-stop shop for investment and business support providing business registration, tax registration, tax returns, and enquiries, enabled by a custom-built online platform
- Job placement candidates who have duly undertaken the training programmes will then be placed in jobs matched to their skills and natural inclinations. Potential employees will include some of the companies participating in the learning centre.
- Jobseeker registration and assessment registration of jobseekers with interest in receiving job placement services. Registered candidates will then take psychometric tests to determine jobs they are naturally disposed to fill
- CV clinic and interview coaching consultation session with resident advisors on CV editing and coaching on interview skills
- Work-readiness training and certification programme training on soft skills and important work readiness principles
- Learning centre a private sector element of the delivery model, where companies second staff members to provide sector-relevant training and career advice at the empowerment centres

4.3.2.2.2 Impact of empowerment centres in other countries

Variations of the empowerment centre model have been deployed globally, generating a range of positive impacts. Localising government services and adopting technology platforms for deployment have seen great efficiency gains, such as reduction in public service delivery lead-time (e.g., business registration and licensing). The job placement model has also made significant contributions to addressing unemployment challenges in both developed and developing economies. Sample case studies include:

• United Kingdom Jobcentre Plus: The UK's Jobcentre Plus provides a combination of employment and social security or benefits services. While operational, the centre provided job placement support for unemployed citizens of a working age and provided financial assistance to the unemployed within that age bracket. Over a 2-year period, the centre made 700,000 job placements and had over 1 million claimants receiving benefits. The services provided by the centre are now the responsibility of the Department of Works and Pensions.
- Huduma centres, Kenya: In an effort to bring service delivery closer to the citizen, and combat corruption and bureaucracy, the government of Kenya has set up the Huduma centres, a "one-stop shop" for public service delivery. As a result, there has been a reduction in waiting time and elimination of the need to make long or multiple journeys in order to access a public service.
- Timor-Leste one-stop shop for business registration: In 2016, Timor-Leste made the greatest leap in its "doing business" ranking. This is largely due to setting up a one-stop shop for business registration, reserving a company name, submitting company documents, applying for registration, and publishing company statutes. By doing so, Timor-Leste has reduced the number of days required for starting up a business from 94 to just 10 days.

4.4 Further economy-wide reforms

Nigeria's economy is faced with a number of stumbling blocks, constraining competitiveness across all sectors. Over the years, a number of policy recommendations have focused on unlocking economy-wide constraints to economic growth with mixed results. Recommendations to address these constraints constitute the foundation of inclusive economic growth that will encourage the expansion of key sectors of the economy, create higher quality jobs, and transition new entrants into employment at a higher rate. The table below highlights macroeconomic issues that constrain inclusive growth in Nigeria. This list is based on stakeholder interviews, past work by Dalberg on developing a job creation policy for Nigeria, and past reports and articles on Nigeria's macroeconomic environment.

Table 3: Nigeria's macroeconomic environment constraints

Activity	Constraint	Potential interventions
Power	Old transmission systems and restrictions on independent power producers (IPPs)	 Increase the ring fence for embedded power generation, allowing generation of up to 20 megawatts to be off-grid Privatise power transmission network but retain sovereign guarantee to enable it to raise debt for network expansion
Rail	Deteriorated rail network; legal environment unattractive to private investments	 Attract new entrants into the rail sector by breaking the Nigeria Railway Corporation (NRC) monopoly Organise planned rail network around four geographical zones—prioritised for agricultural and industrial strength— and prioritise key lines for private investments
Roads	Bad road network driven by inadequate policy framework and institutional coordination	 Determine mandates of road agencies—who owns concessions. Embark upon new concessionary processes Amend concessionary process to include mandatory maintenance provision
Ports	Congested ports; prices unregulated; long customs clearance and dwell times	 Create an independent regulator by reviewing the Nigeria Ports Authority Act. Separate asset ownership from regulation Review and enforce minimum investment requirements for concessions, e.g., 10% p.a. mandatory reinvestment in modernisation
Fiscal policy	Wastage in some recurrent expenditure; insufficient funds in job-creating infrastructure	Digitise government payments to plug leakages

Monetary	High interest rates hinder	•	Improve coordination between fiscal and monetary policy
policy	growth in key sectors,		
	support "short-term" sectors		
Ease of doing	High business regulation,	•	Set up a Presidential Council on the Ease of Doing Business
business	with multiple compliance		in Nigeria to review and streamline business laws and
regulation	required at state and federal		regulations
	level		
Access to land	Undocumented opaque	•	Provide support for publishing information leaflets on land
	land policies and rights with		administration processes, community registration in rural
	limited options for recourse		areas, development of rules to simplify and rationalise
			interpretation of the LUA, and a land and investment policy

4.4.1 Finance

Given that finance is the number one constraint to growth cited by Nigerian small and medium-sized enterprises (SMEs), this document provides special emphasis on how the JCU could unlock the growth of innovative financing in Nigeria.

The extent of financial intermediation in the economy remains low when compared to economies of similar status. This lack of finance has historically meant that financial institutions have multiples of applications for each loan or facility they disburse. Further, limited concessional capital exists in the market, e.g., through government and non-government led funds. This type of concessional capital has been used in other markets to drive SME development, whereas in Nigeria SMEs cite particular challenges with the timeline, availability, and terms of finance to meet their needs. An average of 6.9% of firms are able to access formal finance for their investments while another 16.9% are able to access finance for working capital. SMEs in emerging economies generally contribute significantly to employment; access to finance for SMEs can unlock job creation and GDP growth opportunities.

Across each of the sectors identified, private companies and government MDAs cited access to finance— whether equity or debt—as a primary constraint to deepening private sector investment and driving up employment in Nigeria. Each sector has peculiarities in financing, some of which are identified in the previous sections. The rest of this section lays out some opportunities across sectors to develop and deepen financing flows for job creation in Nigeria.

Framework for analysis

In order to deepen the financial markets, there needs to be an increase in the amount of capital and further diversity in the types of vehicles available in the market to suit the needs of a range of business types.

Interventions to increase the amount and diversity of capital in the market

Central Bank of Nigeria (CBN) intervention funds have been deployed in the past for development initiatives of the federal government (e.g., industrial development, commercial and small-scale agriculture, etc.). A few actions can be taken along this line:

- Deploying additional government funds at the terms required for business operations to support large businesses to scale more quickly. However, these intervention funds are not seen as long-term solutions. The aim is to use these funds to catalyse bank activity into a sector.
- Encouraging further inflows of private capital with similar sectoral requirements, and reviewing collateral requirements for some sectors, in order that these funding activities continue.

Private, non-bank capital facilities can help incentivise private capital from Nigerian and international investors including **pension funds**, **development finance institutions**, and others—to flow to the focus sectors for job creation. Key activities include:

- Initial investments (whether from the Ministry of Finance, Ministry of Agriculture, Ministry of ICT, and other donor partners) to support fund strategy, design, launch, and fundraising of commercial and impact investing facilities. While initial interventions seeded by Bank of Industry, Omidyar, KfW Development Bank, Nigeria Sovereign Investment Authority (NSIA), and others are seeing a growth in non-bank finance available in the market, more debt and equity finance of different rates, tenures, and return targets are required to sustainably grow Nigeria's businesses.
- Developing formal venture capital, a nascent investment category in Nigeria, which, in addition to commercial
 and impact investing facilities, can spur SME growth. While informal lending and support to businesses of friends
 and families are prevalent in Nigeria, formalised structures to deploy investment capital to small and growing
 businesses has generally been non-existent. Actions required to develop formal venture capital include:
 - Encouraging initiatives such as the Lagos Angel Network to increase their scope and impact in order to deepen flexible capital pools—e.g., requiring minimum capital commitments for investment each year from its members

Providing further support to formal groups (cooperatives, associations, business networks) to pool capital and make individual investments through regulatory review on costs of registration and administration for investments, judicial reforms to ease small claims settlement, and potential tax benefits to investing. Beyond the potential business case for these private, non-bank funds, **sources of capital need to be made to move and work for job creation** in Nigeria. A few opportunities exist in Nigeria to deploy existing capital for job creation:

- Strengthen the systems of and vetting process for companies to list on the Nigerian Stock Exchange (NSE)
- Incentivise listing on the NSE through tax rebates and holidays
- Increase requirements for public assets to trade on the NSE
- Require (and back) pension fund investments in private equity funds through more stringent requirements to access government debt or incentive structures for risk sharing.

Encouraging the capital to flow

Beyond the CBN interventions, which aim to pave the way for private capital, a few government-led interventions may help ease the flow of finance. **Insurance** products that guarantee assets and are properly structured will ease

private capital in some sectors. Support on structuring regulation including assets and coverage requirements with direct inputs from industry councils will help ensure that relevant guidelines are in place. **In addition, a range of other products can help deepen investment flows and job creation potential**—e.g., partial and full credit guarantees (for example, through structures such as NIRSAL), currency swaps, results-based financing (such as a social impact bond), etc. Working with the Ministry of Finance and development actors active in Nigeria, these facilities and a range of others can be structured to facilitate capital flow to target sectors of the economy.

While implementation of these initiatives **takes private sector interest, leadership, and ownership**, the **government of Nigeria and JCU can speed up this process** by working with the MDAs to identify champions and support private capital facilities through seed capital, first loss guarantees, and technical assistance funds to support investee businesses. In doing so, the government can encourage a range of financial instruments by monitoring and continuing to share in risk—e.g., social impact bonds, advance market commitments, and business development services (or "technical assistance") directly linked to finance.

4.4.2 Strengthening competitiveness and implementing tax reform

In order to be competitive on a global level, Nigeria needs a national competitiveness policy based on the strategic framework identified in this document. This policy will guide economy activity across the country and is not limited to any one sector. A competitive regime leads to increase in foreign and domestic investment, reduces the scope for public sector corruption and private sector market dominance, while reflecting a positive signal of the government's commitment to a stronger and more efficient economy. Since 2002, the government has made six unsuccessful attempts to establish a national competitiveness policy. However, significant strides have already been made, including the formulation of a Competition and Consumer Protection Policy by the Federal Ministry of Industry, Trade, and Investment supported by the GEMS program, and the passage of a competition legislation. Potential partners include GEMS3-BIC and the National Competitiveness Council of Nigeria.

While many benefits exist to having a well-functioning, taxpayer-friendly and efficient tax system²⁵—among them, increased revenue and reduced dependence on oil revenues, progressive taxing mechanisms that reduce the burden on the poor and small businesses, and sending the right signals for domestic and international investment. Nigeria has yet to optimise the benefits of tax collection. Currently, the country ranks 179th in the 'paying taxes' indicator of the World Bank's 2015 Doing Business Survey, which measures time to comply, number of tax payments, and total tax rate.

Three key areas which the federal government can prioritise are: (i) a comprehensive review of the tax system to understand what reforms should be undertaken; (ii) a rollout of state and local tax harmonization and process improvement; and (iii) reform of key federal tax legislation to create a modern and effective tax code for Nigeria, which will lead to a coherent and taxpayer-friendly stamp duty law that makes transactions in the country easier. GEMS3 is well positioned to help guide reform across the states in Nigeria, having experience working in eight states covering four of the country's geopolitical zones.

²⁵ This analysis draws heavily from the work of GEMS3.

However, the government cannot go into this area lightly, as there are costs and benefits to any policy shift that (positively or negatively) affect businesses or government revenues. Indirect benefits and costs are particularly important given the high dependence on imports, high cost of production, and potential for abuse. Further research and analysis on each individual tax proposed should be required before implementation.

4.4.3 ITEMJob: government-funded innovation

The Indigenous Technology Entrepreneurship for Manufacturing Jobs (ITEMJobs) is an initiative aimed at cataloguing and broadcasting the depth of R&D financed by the government of Nigeria since independence.

The ITEMJob initiative seeks to coordinate and disseminate existing indigenous technology to spur entrepreneurship oriented towards manufacturing and job creation. The basic premise is that Nigerians have already manufactured and patented technologies that can substitute for imports or at least enhance productivity, but that these technologies are often siloed across government agencies, with limited or no private sector interaction to drive refinement and potential adoption. As such, ITEMJobs proposes to catalogue and disseminate the vast number of innovations from across a range of MDAs including: the industrial cluster project of the Small and Medium Enterprises Development Agency of Nigeria (SMEDAN), the raw materials-based SME cluster programme of the Raw Materials Research and Development Council (RMRDC), the Ward Based Cluster Project (WBCP) of the Federal Ministry of Science and Technology, and the Technology Incubation Programme of the National Board for Technology Incubation (NBTI).

The socioeconomic and demographic diversity across Nigeria's six geopolitical zones introduces significant complexity, which must be duly considered in the implementation of a nationwide job creation strategy. Action required to implement specific initiatives will need to be taken across the three tiers of government, both simultaneously and in sequence. The private sector is expected to play a central role, and the diversity of private interests provides additional dimensions of complexity. Consequently, effective coordination (inter/intra government and public-private) is critical to the successful execution of this strategy.

Conceived as an institution within the Presidency, the Job Creation Unit (JCU) is mandated to facilitate the coordinated execution of this implementation plan, operating as an information and resource hub. Its primary mandate is to ensure that all stakeholders relevant to the execution of the plan are equipped with (i) clarity of strategic direction, (ii) access to information, (iii) access to resources and (iv) access to institutional support required for efficient execution of their respective responsibilities within the plan.

To achieve its mandate, the JCU will be governed by two key operational restraints

- 1. The unit will operate as a coordinating entity and a facilitator of employment generation across the public and private sectors; it will not directly execute job creation programs
- 2. All activities of the unit will be governed by an inter-ministerial committee (Job Creation Steering Committee) comprising select government institutions (federal and state), private sector stakeholders from the four priority sectors, and other stakeholders from the development community

In line with the above, the proposed organisation structure for the JCU was designed along the following principles:

- 1. The unit is a partnership between the public and private sector to continually engage in tackling Nigeria's employment problem. Hence private sector participation in the governance and administration of the JCU is provided for in the organisation structure
- 2. The unit is designed to be politically and ideologically neutral as much as possible to limit undue influence by political leadership. The role and composition of the Steering Committee is aimed at limiting political interference as well as undue influence from any single private sector organisation
- **3.** The unit should have a structure that is lean and efficient to ensure that it can be supported (resource-wise and financially) by private sector organisations and donors.



*PINE – Presidential Initiative on the North East; DAWN – Development Agenda for Western Nigeria Commission; BRACED – Bayelsa, Rivers, Akwa Ibom, Cross River, Edo and Delta States Development Commission; SENEC – South-East Nigeria Economic Commission



National Unemployment/Underemployment Target (2018E): 4%/14%

4.6 Monitoring approach

The monitoring and evaluation approach must present results transparently and capitalise on the JCU's coordination role for job creation. As such, the monitoring plan will need to meet the following objectives:

- 1. Ensure that the reporting efforts are fully aligned with key activities outlined in the *strategic framework for job creation in Nigeria,* so reporting can both guide the direction of key initiatives and inform future areas of improvement;
- 2. Collect and present results transparently according to a standardised framework in order to support resultsbased accountability;
- 3. Incorporate the perspectives of a variety of stakeholders, including internal stakeholders; and;
- 4. Execute using a straightforward, actionable process, accounting for the variety of stakeholders operating across a myriad of economic clusters

The following sub-section provides additional detail on the each objective outlined above.

4.6.1 Objective 1: Align reporting efforts

Ensure that reporting efforts are fully aligned with key activities as outlined in the strategic framework for Job Creation in Nigeria

The proposed approach uses the "Balanced Scorecard" concept to ensure that partners (and the JCU) are tracking a complete set of strategic priorities and not just programme outputs. A balanced scorecard is a tool used to translate strategy into action while regularly examining performance against a set of 'priorities'. Key priorities can be grouped in four reporting areas each responding to key questions as outlined in the figure below.

Figure 43. Overview of balanced scorecard approach to monitor progress

PROGRAM RESULTS

How are we delivering meaningful changes in beneficiaries' lives through our outputs, outcomes, and impact?

PROGRAM SUSTAINABLITY

Are "Investments" / key activities likely to achieve results and maintain momentum towards long-term goals in a way that is Self-sustaining and long-lasting?

STRATEGY

OPERATIONAL EFFECTIVENESS

Are resources being deployed effectively, appropriately, and in ways that generate both buy-In from Internal stakeholders and maximum return relative to investment?

RELEVANCE AND ADDITIONALITY

Are the activities relevant and additional to job creation at a cluster and national level? Are the latent results meaningful to the broader population and complementary with other programs? Within each of these reporting areas, we have defined specific priorities that can be aligned with project-specific indicators to give tangible evidence of progress towards job creation in Nigeria.

While the specific indicators tracked can be adapted, the priorities and reporting areas will be common across all partners. While key indicators will be finalised during Phase 2 of this engagement (slated to kick off in January), the figure below provides an illustration of key questions that will subsequently lead to definitive measures across economic clusters.

Figure 44. Priority indicators to monitor progress



4.6.2 Objective 2: Transparently collect and present results

Transparently collect and present results according to a standardised framework in order to support a full range of communications efforts

The standard reporting template provides a means to capture and store qualitative and quantitative evidence across all of the reporting priorities; with these data, the JCU can then track and report on progress, both internally and externally. It should be noted that standardised communications templates will need to be implemented to allow each "cluster", and those that are supporting them, to report on targeted quantitative results and qualitative evidence of achievement in key areas. Figure 45 outlines how the balanced scorecard should be developed to support monitoring and evaluation of the key activities within the strategic framework and the communication of these efforts.

1. Support a variety of communication efforts

Summary view

2. Principles of JCU support

^	Output	Objective	Attendees/ Contributors	The monitoring approach set out by the JCU should:
	Annual briefs on job creation	Communicate successes and lessons learnt at a high level	To be confirmed	• Establish the overall goal of the monitoring program, ensuring a comprehensive and adaptable methodological approach
	Monthly briefs on job creation	Track execution of job creation initiatives and guide the evolution of JCU's engagement	To be confirmed	• Set the tone for the coordination of stakeholder involvement to make sure the monitoring program Is feasible and enforceable
	Internal/external newsletters	Ensure understanding, buy-in and support for activities across key stateholders	To be confirmed	• Provide the fact base that can systematically and more objectively shape decisions across key clusters/sectors in Nigeria's economy
	Project/Initiative "fact sheet"	Data collection and convey detailed information to varied stateholders	To be confirmed	• Offer the relevant avenues to high light areas for Improvement and opportunities to scale 'winning' programs and Initiatives

4.6.3 Objective 3: Incorporate stakeholders's perspectives

Provide a way to incorporate the perspectives of a variety of stakeholders, including internal stakeholders.

Successful implementation depend on the cooperation of several stakeholders—citizens of Nigeria, potential co-investors and development partners, and a myriad of government entities. With this in mind, the monitoring and evaluation component of the framework will need to continuously capture and track the perspectives of these stakeholders. As such, the following activities should be taken into account when doing so:

- **Newly employed:** Channelling perspectives of the newly employed under the *Programme Results* reporting area under the *Relevance and Additionality* metric.
- Potential co-investors: Tracking co-investment amounts and other forms of external support
- **Governments institutions:** Tracking evidence of government and institutional support under the *Programme Sustainability* reporting area, as measured by factors such as government endorsements, policy changes, and government and local institution co-funding.

4.6.4 Objective 4: Execute transparency and pragmatically

Execute using a process that is both transparent and practical, accounting for the variety of stakeholders operating across a myriad of economic clusters.

The focus of the monitoring and evaluation tool will need to keep in mind potential resource limitations that may exist for participating actors within a 'job creation' ecosystem, as this is unlikely to change in the short term. To this end, the monitoring and evaluation tool will need to be:

Designed to meld with existing monitoring practices of selected partners, rather than replace them. For example, indicators should be discussed with key partners rather than being imposed upon them. This will allow the level of flexibility required across the ecosystem while also taking into account the fact that some measurements will be phased in over time, in line with partner capacity.

Implemented at a low cost, without setting up a customised system. Key clusters will be constrained by the necessary infrastructure to support an automated and customised tracking system. As such, consideration will need to be given to alternative tracking templates that can account for more remote locations across the country.

Share the workload between key partners while allowing for critical analysis, synthesis, and presentation of highlights. Sharing the workload for data collection and performance measurement will strengthen collaborative relationships between all entities involved with implementation and limit the day-to-day administrative burden on the JCU.

5 Conclusion:

Each region of Nigeria has the potential to advance its competitiveness and create jobs across the four sectors that are the focus of this framework. Over three million jobs could be created over the next three years if each of the cluster interventions were implemented successfully.

We believe two key factors are critical to successful implementation

- A collaborative process for identifying a sub-set of clusters (from the defined list of priority clusters) that the JCU should focus on. This process should be led by the Steering Committee/Inter-ministerial Committee on Job Creation and undertaken on an annual basis subject to biannual reviews. The sub-set identified should reflect immediate priorities and level of activity within the cluster. The number of clusters selected should match the resources available for the JCU to coordinate implementation
- 2. An active role for the JCU in driving the implementation of cross cutting interventions such as supply-side skill issues, policy constraints, and data availability.

We have recommended a set of cluster specific interventions and cross cutting interventions to drive the first wave of the JCU's program for 2016. We recommend that the second and third waves (2017, 2018) are identified after the first half year review of the first wave, with due consideration given to changes to the macro-economic environment that have specific implications on the selected clusters and sectors.



JCU – Wave 1 (2016) Focus Areas

	Wave 1 Interventions (2016)	Key Activities	
Programmatic	1. Priority Clusters (2016)	Convening and	
Interventions	a. Agadu-Alape Cassava SCPZ (Ag/Agro Allied) – Kogi, North Central	facilitation events and related activities	
	b. Ariaria Leather & Footwear Cluster (Trade) – Abia, South East	for cluster specific interventions, e.g.,	
	c. Kadawa Tomato Cluster (Ag/Agro Allied) Kano, North West	with donors, private sector, and advocacy,	
	d. Housing Program – Six States (Construction) – Ogun, Delta, Kaduna, Nassarawa, Adamawa, Enugu	etc.	
	e. Oban Pineapple (Ag/Agro Allied) – Cross River – South South	Economic investment	
	f. Potiskum Livestock (Trade) – Yobe, North East	development for	
	g. Yaba Tech Content & BPO (ICT) – Lagos, South West	potentials/existing	
	h. Oshogbo Poultry – (Ag/Agro Allied) Osun, South West	opportunities in these clusters	
	i. Agro-Industrial Processing Park (Ag/Agro Allied) – Abuja, North Central		
	j. Kebbi Rice – (Ag/Agro Allied), Kebbi, North East	Programmatic direct	
	2. Initial Focus Areas (Cross-cutting)	execution support for	
	b. NYSC Reform	cross cutting initiative	
	c. Youth engagement program	leveraging expert resource pool	
	d. Sector skills councils	1	
	e. Empowerment centres (2 private sector led)		
	f. NBS strengthening at State level		

Annex

List of clusters

Below is the list of possible clusters collated from desk research, expert opinions, and stakeholder convening events and workshops. Construction clusters exist across all 36 states and FCT and is therefore not included in the table. Clusters reflect various levels of activity—economic activity is currently happening at some, while others are emerging or have the potential to become clusters in their sector.

No.	Sector	Cluster	Status	Region
1	Agriculture	Abia Oil Palm Cluster	Current	SE
2	Agriculture	Akwa Ibom Oil Palm Cluster	Current	SS
3	Agriculture	Anambra Rice Cluster	Current	SE
4	Agriculture	Bauchi Rice Cluster	Current	NE
5	Agriculture	Benue Citrus Cluster	Potential	NC
6	Agriculture	Borno Leather Cluster	Current	NE
7	Agriculture	Borno Sorghum Cluster	Current	NE
8	Agriculture	Cross River Cassava Cluster	Current	SS
9	Agriculture	Cross River Oil Palm Cluster	Current	SS
10	Agriculture	Cross River Pineapple Cluster	Current	SS
11	Agriculture	Cross River Rubber Cluster	Potential	SS
12	Agriculture	Delta Oil Palm Cluster	Current	SS
13	Agriculture	Ebonyi Rice Cluster	Current	SE
14	Agriculture	Edo Cassava Cluster	Current	SS
15	Agriculture	Edo Rubber Cluster	Current	SS
16	Agriculture	Ekiti Cassava Cluster	Current	SW
17	Agriculture	Ekiti Poultry Cluster	Potential	SW
18	Agriculture	Enugu Oil Palm Cluster	Current	SE
19	Agriculture	Enugu Rice Cluster	Current	SE
20	Agriculture	Imo Oil Palm Cluster	Current	SE
21	Agriculture	Jigawa Cassava Cluster	Current	NW
22	Agriculture	Jigawa Leather Cluster	Current	NW
23	Agriculture	Jigawa Sesame Cluster	Current	NW
24	Agriculture	Kaduna Cassava Cluster	Current	NW
25	Agriculture	Kaduna Pepper Cluster	Current	NW
26	Agriculture	Kaduna Rice Cluster	Current	NW
27	Agriculture	Kaduna Tomato Cluster	Current	NW

28	Agriculture	Kano Cassava Cluster	Current	NW
29	Agriculture	Kano Leather Cluster	Current	NW
30	Agriculture	Kano Pepper Cluster	Current	NW
31	Agriculture	Kano Rice Cluster	Current	NW
32	Agriculture	Kano Tomato Cluster	Current	NW
33	Agriculture	Kebbi Cassava Cluster	Current	NW
34	Agriculture	Kebbi Onion Cluster	Current	NW
35	Agriculture	Kebbi Rice Cluster	Current	NW
36	Agriculture	Kogi Cassava Cluster	Current	NC
37	Agriculture	Kogi Rice Cluster	Current	NC
38	Agriculture	Kogi Sesame Cluster	Current	NC
39	Agriculture	Kwara Cassava Cluster	Current	NC
40	Agriculture	Lagos Aquaculture Cluster	Potential	SW
41	Agriculture	Lagos Cassava Cluster	Current	SW
42	Agriculture	Lagos Horticulture Cluster	Potential	SW
43	Agriculture	Lagos Poultry Cluster	Potential	SW
44	Agriculture	Lagos Rice Cluster	Current	SW
45	Agriculture	Nasarawa Cassava Cluster	Current	NC
46	Agriculture	Nasarawa Sesame Cluster	Current	NC
47	Agriculture	Niger Aquaculture Cluster	Current	NC
48	Agriculture	Niger Cassava Cluster	Current	NC
49	Agriculture	Niger Rice Cluster	Current	NC
50	Agriculture	Ogun Cassava Cluster	Current	SW
51	Agriculture	Ogun Poultry Cluster	Potential	SW
52	Agriculture	Ondo Cassava Cluster	Current	SW
53	Agriculture	Ondo Oil Palm Cluster	Current	SW
54	Agriculture	Ondo Poultry Cluster	Potential	SW
55	Agriculture	Osun Poultry Cluster	Potential	SW
56	Agriculture	Oyo Cassava Cluster	Current	SW
57	Agriculture	Oyo Poultry and Feed Cluster	Potential	SW
58	Agriculture	Oyo Soy Cluster	Current	SW
59	Agriculture	Plateau Rice Cluster	Current	NC
60	Agriculture	Plateau Tomato Cluster	Current	NC
61	Agriculture	Rivers Aquaculture Cluster	Current	SS
62	Agriculture	Sokoto Cassava Cluster	Current	NW
63	Agriculture	Sokoto Leather Cluster	Current	NW
64	Agriculture	Sokoto Rice Cluster	Current	NW
65	Agriculture	Taraba Cassava Cluster	Current	NE
66	Agriculture	Taraba Rice Cluster	Current	NE
67	Agriculture	Yobe Sesame Cluster	Potential	NE
68	Agriculture	Yobe Wheat Cluster	Potential	NE
69	Agriculture	Zamfara Leather Cluster	Current	NW

70	Agriculture	Zamfara Rice Cluster	Current	NW
71	Wholesale & retail trade	Abia- Anambra Market Linkage cluster	Potential	SE
72	Wholesale & retail trade	Abia (Ariaria) Leather Products Cluster	Current	SE
73	Wholesale & retail trade	Anambra (Onitsha) Retail Cluster	Current	SE
74	Wholesale & retail trade	Benue (Zaki Biam) Yam Retail Cluster	Current	NC
75	Wholesale & retail trade	Borno Retail Cluster	Potential	NE
76	Wholesale & retail trade	Cross River (Tinapa) trade Cluster	Potential	SS
77	Wholesale & retail trade	Cross-River- Akwa Ibom Market Linkage cluster	Potential	SS
78	Wholesale & retail trade	Delta-Edo Market Linkage cluster	Potential	SS
79	Wholesale & retail trade	Ebonyi Precious stones Cluster	Potential	SE
80	Wholesale & retail trade	FCT Retail Cluster	Potential	NC
81	Wholesale & retail trade	Jigawa Leather Cluster	Current	NW
82	Wholesale & retail trade	Jigawa Retail Cluster	Current	NW
83	Wholesale & retail trade	Jigawa Textiles Cluster	Current	NW
84	Wholesale & retail trade	Kaduna Eggs and Poultry Cluster	Current	NW
85	Wholesale & retail trade	Kano- Dawanan Grains cluster	Current	NW
86	Wholesale & retail trade	Kano (Kurmi) Artefacts Retail Cluster	Current	NW
87	Wholesale & retail trade	Kano Eggs and poultry Cluster	Current	NW
88	Wholesale & retail trade	Kano Retail Cluster	Current	NW
89	Wholesale & retail trade	Kano Textiles Cluster	Current	NW
90	Wholesale & retail trade	Katsina Retail Cluster	Current	NW
91	Wholesale & retail trade	Katsina Textile Cluster	Current	NW
92	Wholesale & retail trade	Lagos- Ogun Market Linkage cluster	Potential	SW
93	Wholesale & retail trade	Lagos (Alaba) Retail Cluster	Current	SW
94	Wholesale & retail trade	Lagos E-commerce Cluster	Current	SW
95	Wholesale & retail trade	Lagos Services Cluster	Current	SW
96	Wholesale & retail trade	Nasarawa Honey Cluster	Potential	NC
97	Wholesale & retail trade	Nasarawa Vegetable Cluster	Potential	NC
98	Wholesale & retail trade	Ogun (Ota) Wholesale and Retail Cluster	Current	SW
99	Wholesale & retail trade	Plateau (Jos) Retail Cluster	Current	NC
100	Wholesale & retail trade	Plateau Honey Cluster	Potential	NC
101	Wholesale & retail trade	Plateau Vegetable Cluster	Potential	NC
102	Wholesale & retail trade	Rivers (Oil Mill) Retail Cluster	Current	SS
103	Wholesale & retail trade	Yobe (Potiskum) Livestock Retail Cluster	Current	NE
104	Wholesale & retail trade	Yobe Retail Cluster	Potential	NE
105	ICT & digital jobs	Lagos tech content development	Current	SW
106	ICT & digital jobs	Osun tech content development	Current	SW
107	ICT & digital jobs	Enugu tech content development	Current	SE
108	ICT & digital jobs	Abuja tech content development	Current	NC
109	ICT & digital jobs	Ondo tech content development	Emerging	SW
110	ICT & digital jobs	Rivers tech content development	Emerging	SS

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111	ICT & digital jobs	Akwa Ibom tech content development	Emerging	SS
112	ICT & digital jobs	Plateau tech content development	Emerging	NC
113	ICT & digital jobs	Oyo tech content development	Potential	SW
114	ICT & digital jobs	Edo tech content development	Potential	SS
115	ICT & digital jobs	Imo tech content development	Potential	SE
116	ICT & digital jobs	Cross River tech content development	Potential	SS
117	ICT & digital jobs	Kaduna tech content development and BPO	Potential	NW
118	ICT & digital jobs	Kano potential tech content development	Potential	NW
119	ICT & digital jobs	Borno potential tech content development	Potential	NE
120	ICT & digital jobs	Osun manufacturing	Current	SW
121	ICT & digital jobs	Lagos manufacturing	Potential	SW
122	ICT & digital jobs	Abuja repair and build	Potential	NC
123	ICT & digital jobs	Anambra repair and build	Potential	SE
124	ICT & digital jobs	Kaduna repair and build	Potential	NW
125	ICT & digital jobs	Lagos BPO	Current	SW
126	ICT & digital jobs	Ibadan BPO	Current	SW
127	ICT & digital jobs	Kwara BPO	Current	NC
128	ICT & digital jobs	Kano BPO	Current	NW
129	ICT & digital jobs	Ogun BPO	Potential	SW
130	ICT & digital jobs	Osun BPO	Potential	SW
131	ICT & digital jobs	Edo BPO	Potential	SS
132	ICT & digital jobs	Imo BPO	Potential	SE
133	ICT & digital jobs	Abia BPO	Potential	SE
134	ICT & digital jobs	Anambra BPO	Potential	SE
135	ICT & digital jobs	Enugu BPO	Potential	SE
136	ICT & digital jobs	Plateau BPO	Potential	NC
137	ICT & digital jobs	Adamawa BPO	Potential	NE

Additional suggested interventions for Government to drive in ICT/ Construction

Sector	Themes	Interventions
Construction	Infrastructure	Establish exceptional permits issued by CBN for eased capital
	demand	controls and facilitated import for speedy access to materials
		Coordinate with governors to exercise eminent domain where necessary
		to obtain all land identified for use in State Infrastructure Plans as
		precondition for federal funding
	Public procurement	Coordinate with civic watchdog organizations (e.g. Anti-Corruption
	practices	Network) for e-gov trackers of procurement results, project progress, and
		disbursement of funds
		• Develop and enforce, in partnership with private sector providers, local
		content provision and minimum manpower requirements for increased
		utilization of Nigerian labor on public projects
	Stimulate mortgage	• Mandate ratio of first-home buyers in each cluster, with local mortgage
	finance industry	provision requirement for commercial banks in order to unlock federal
		refinance facility

Sector	Themes	Interventions
ICT and Digital Jobs	Institute enabling policies to improve employability	 Government should provide tax incentives e.g. Industrial Training Fund to enable skills training Acute shortage of software developers in the ICT industry is leading to poaching of skilled workers by bigger firms and available jobs left unfilled CC-Hub, IDEA for example are accelerators and incubators providing technical and business development service training, and can be assisted through tax breaks or subsidies e.g., Osun State recommends and funds trainees for RLG Communication's intel certified 6 month training
	Stimulate local production and outsourcing of ICT hardware manufacturing Provided conducive space to absorb increase in manufacturing from reduced taxes	 Government to reduce taxation on import of Semi-Knocked Down (SKD) components which are currently taxed at the same rate as final goods (in Ghana, the government reduced to 2.5% tax on SKD for local producer compared to 20% for other products) Support move to Lagos state government provided 15 hectares land in Katangowa
	Improve standard and quality of repair	NITDA and CAPDAN to work closely with Original Equipment Manufacturers on project to train and certify sales and repairmen in the clusters
	Spur the growth of select repair and build clusters like GSM village in Abuja to become regional centers Incentivize investment in the clusters	 State government to provide affordable land where the retailers and repairers can be co-located; this reduces overhead costs and enables competitive pricing on their goods In Abuja, the government provided land in 2009 for the village after they had moved about 3 times. Rent ranges from 80k to 120k per annum compared to est. 1m in Banex Plaza Incentivize original equipment manufacturers (OEMs) to locate repair centers within the clusters

Build Nigeria Program – Sample Identification of Trades & Occupation Clusters (Lagos State)

- Similar assessments will be replicated across the country to identify and select clusters of focus for Build Nigeria interventions

Trade	Occupations	Clusters	Remarks
Automotive	 a. Auto Mechanics b. Motor Vehicle Electrical/ Electronic Technicians c. Motor Vehicle Body Repair Technicians d. Motor Vehicle Body Spray Painters e. Motor Vehicle Tire Technicians (Vulcanizers) f. Motor Vehicle Upholsterers g. Lathe Turners h. Motor Vehicle Spare Parts Dealers 	 Multi-purpose Irewolede Cooperative Society located in Gbagada along Oshodi-Oworonshoki Express way (Somolu Local Government) Ilupeju/Cappa Automotive Trade Cluster is located in Ilupeju area of Mushin Local Government Ojekunle/Ladipo/Fatai Atere Automotive Trade Clusters are located around the same axis in Mushin Local Government area. Ilasamaja Automotive Trade Cluster is located between Itire junction and Ilasamaja on the Apapa-Oshodi Express Way. 	 This multi-purpose cooperative society is one of the biggest clusters for automotive trade. Also accommodates artisans from other trades such as welding and fabrication, furniture, carpentry and joinery. The cooperative has over 1000 members including apprentices and there is room for expansion. The cluster, like many automobile trade clusters in Lagos is located in space under an electrical high tension wire and it is government approved. The cluster at Ojekunle is government allocated but big portion of spaces in the cluster are used as spare part shops thus making the spaces left too small for the auto trade artisans. This cluster is government allocated
		Ojota Automotive Trade Cluster located at Ojota	- This cluster is government allocated.
		 Ogudu Automotive Trade Cluster is strategically located at Ogudu Estate. 	 Ogudu Landlord Association wants the cluster out of the estate.

Building services	 a) Furniture Makers, b) Carpenters, c) Joiners, d) Plank Dealers, e) Woodwork Machine Operators f) Welders and Fabricators. 	Located at Gbagada by Westex Company on Oshodi-Oworonshoki Express Way.	 Artisans in building/decoration trades and plank dealers numbering over 500 are estimated to work in this cluster. The cluster is one of the largest in Lagos and houses artisans of different related trades. Apprentices learn different trades in the cluster.
Printing and related	a) Pre-press, - b) Press c) Post Press	Four key clusters o Somolu, o Mushin (Ladipo Area), o Ilupeju/ Palmgrove o Ikate/Folawiyo Bankole	 Most workers in these trades have been trained through apprenticeship system. Most large companies are members of the Chartered Institute of Professional Printers of Nigeria (CIPRON)
Aluminum & glass accessories	 a) Aluminum Profile b) Glass and Accessories a) Photographic 	Located in Ikeja/Dopemu area of Lagos Located at Aroloya area	 The cluster covers forty one streets with over 3000 people engaged in different business activities in the cluster. It is one of the biggest trade clusters in Lagos State. The sector is considered part of the building services trade. Most workers in this sector are skilled through the apprenticeship system. The cluster is affiliated with the Aluminum Profile, Glass and Accessories Association The cluster comprises graphic
	Material b) Photo frames c) Camera Repairs	of Lagos Island	artists, photo framers, camera repair technicians and photographers. Majority of the people in this cluster were skilled through the apprenticeship system

Stone works & allied materials	a) Marble , Granite and Allied Materials Tr ade	 Located at Mile 2-Orile Express Road by Coker area. 	 This cluster comprises importers of marble, granite and allied materials, traders and different artisans working with marble and granite for flooring, wall cladding, lanterns, pulpits, furniture, tombstone, plaque etc. Considered part of the building services trade
Textile	a) Textile b) Apparel and Furnishing	 Can be found in Idi- Araba area of Surulere, clusters of tailors are in Obalende, Yaba, Agege, Iponri, John Street, Tinubu, Lagos. Cluster of window treatment tailors and mass fashion wear producers are located in Tejuoso area of Yaba 	 Most of these clusters are male dominated though these professions naturally attract women. Nigeria Union of Tailors and the Fashion Designers Association of Nigeria (FADAN) are well organized bodies recognized in these clusters
Crafts	a) Basketry,b) Cane,c) Willow and Roped) Weaving	 Located at Maryland area of Lagos 	Comprises male and female workers
Phones, Laptop, Desktop etc. Repairs	a) Phones, laptop and desktop computers repairs technicians	 Ikeja Computer Village, Ladipo phone market, Lawanson (Surulere) phone market, and Saka Tinubu (Victoria Island) 	

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Notes from assessment

- 1. The old LSDPC maintenance yard which is partly situated under the electricity high tension cable has been vacant for some time now and may be ideal for a multipurpose artisans' cluster. Artisans of different trades can be accommodated here creating avenue for hundreds of artisans in different trades training hundreds of apprentices in the cluster.
- 2. Other trades in Lagos State not included above include: event decoration, hairdressing and beauty, floral decoration, interior designing and decorating, graphics and multimedia, electrical trades, and transport trade
- 3. Other sectors considered suitable for apprenticeship based interventions in Lagos State include:
 - a) Agriculture, Fish Farming and Forestry Trades There are many farms along the Agbowa-Epe Road Axis and Ikorodu. One of such farms is the Creative Farm Solution, Ikorodu. Creative Farms Solutions Ltd offers youth interested in poultry layer egg production practical technical know-how and a 20 page manual that covers basic knowledge of egg production and marketing. There are many fish farm operators under the Lagos State Catfish and Allied Farmers Association of Nigerian who could take apprentices for skill training. Also, the Oke-Aro Piggery Cluster could be considered.
 - b) Food Preparation, Food Processing and Related Trades Included in the sector are food preparation and confectionery (bread, pastries, cakes, meat pies etc), catering and cooking, beverages (sachet water, zobo drink, yoghurt etc. This sector traditionally trains its workers through the apprenticeship system.

List of stakeholders consulted

Organisation	Sector/Contribution
Abaas Ltd	Agro-allied
Abdel Hadi A. Al-Qahtani & Sons Group	Agro-allied
AACE Foods	Agro-allied
Adamore Nigeria Limited	Agro-allied
Advanta Seeds (UPL)	Agro-allied
AFGEAN	Agro-allied
Africare	Agro-allied
AG Leventis	Agro-allied
AGCO	Agro-allied
Agribusiness and Investment Team (AIT)	Agro-allied
Agricultural Extension Society of Nigeria	Agro-allied
Agritech Holdings Limited	Agro-allied
Agri-Vie	Agro-allied
Agro Allied Ltd.	Agro-allied
Agrofarms	Agro-allied
Alheri Seeds	Agro-allied
All Farmers Association of Nigeria	Agro-allied
Amatheon Agri	Agro-allied
AMG Logistics	Agro-allied
Annes Rice Ltd	Agro-allied
Apex Fish Farms Ltd	Agro-allied
AquaModel Fish Farms	Agro-allied
Areyodare Farms	Agro-allied
Asmau Memorial Limited	Agro-allied
Avian Specialities Limited	Agro-allied
Babban Gona	Agro-allied
Bakrie Delano Africa Limited	Agro-allied
Bank of Agriculture	Agro-allied
Bayou Farms	Agro-allied
BelStar Capital Limited	Agro-allied
Best Foods Farms	Agro-allied
Biostadt	Agro-allied
Boar Feeds and Concentrates	Agro-allied
Brofain Farms	Agro-allied
Bunge	Agro-allied
Catfish Experts Global Ventures Ltd.	Agro-allied
Cellulant	Agro-allied
Chayton Africa	Agro-allied
CHI Limited	Agro-allied
Choice Farms Nigeria	Agro-allied

Choppee Fruit Drink and Industries Limited	Agro-allied
Cocoa Research Institute of Nigeria	Agro-allied
Community of Agriculture Stakeholders of Nigeria (CASON)	Agro-allied
Croplife Nigeria	Agro-allied
CWAY Food and Beverage	Agro-allied
Da-All Green Limited	Agro-allied
Daddo Seed	Agro-allied
DADTCO (Nigeria)	Agro-allied
Dandani Farms	Agro-allied
Dangote Group	Agro-allied
Dansa Holdings	Agro-allied
Dantata Foods	Agro-allied
Dawacom International	Agro-allied
Dengula Farms	Agro-allied
Diageo	Agro-allied
Dizengoff	Agro-allied
Dominion Farms	Agro-allied
Doreo Partners	Agro-allied
Duchies Farms	Agro-allied
Dufil	Agro-allied
Durante Fish Industries Ltd	Agro-allied
Ebony Agro	Agro-allied
Efugo Farms	Agro-allied
FAMAG-JAL Farms	Agro-allied
FAO	Agro-allied
Farm City	Agro-allied
Federal Institute of Industrial Research Organisation (FIIRO)	Agro-allied
Federal Ministry of Agriculture and Rural Development	Agro-allied
FIIRO	Agro-allied
Flour Mills Nig. Plc	Agro-allied
Food Concepts	Agro-allied
FrieslandCampina	Agro-allied
Grow Africa	Agro-allied
Honeywell Group- Honeywell Flour Mills	Agro-allied
Inter Products Link	Agro-allied
International Fertilizer Development Council	Agro-allied
International Food Policy Research Institute	Agro-allied
International Fund for Agricultural Development	Agro-allied
International Institute of Tropical Agriculture (IITA)	Agro-allied
M&K Agro Ltd	Agro-allied
Mamacass Restaurant Limited	Agro-allied
Maslaha Seeds	Agro-allied

Matna Foods Company Ltd	Agro-allied
Miagro Ltd	Agro-allied
Mikap	Agro-allied
Milan Group	Agro-allied
Ministry of Agriculture, Cassava Value Chain Team	Agro-allied
Ministry of Agriculture, Department of Agro Processing	Agro-allied
Ministry of Agriculture, Department of Co-operatives	Agro-allied
Ministry of Agriculture, Department of Finance and Accounts	Agro-allied
Ministry of Agriculture, Department of Land	Agro-allied
Ministry of Agriculture, Department of Planning, Research and	Agro-allied
Statistics	
Ministry of Agriculture, Fisheries Value Chain Team	Agro-allied
Ministry of Agriculture, Horticulture Value Chain Team	Agro-allied
Ministry of Agriculture, Office of the Honorable Minister	Agro-allied
Ministry of Agriculture, Department of Information	Agro-allied
Monsanto	Agro-allied
Multi-Trex	Agro-allied
Nagari	Agro-allied
National Agricultural Seed Council	Agro-allied
NEMACO Farms Ltd	Agro-allied
Nigeria Starch Mill	Agro-allied
NIOMR/African Regional Aquaculture Centre	Agro-allied
Notore Seeds	Agro-allied
Nova Tech Nigeria Ltd.	Agro-allied
Novus Agro	Agro-allied
Okomu Oil Palms	Agro-allied
Olam International Limited	Agro-allied
Olasco Fish Farm	Agro-allied
Omenna Nigeria	Agro-allied
Onuvic Trading Company	Agro-allied
Origin Group	Agro-allied
Paragon Farms	Agro-allied
PetroQuip Limited	Agro-allied
Pezachi Feed Mills	Agro-allied
Premier Seed	Agro-allied
Propcom Maikarfi	Agro-allied
Radio Vision Limited	Agro-allied
Raw Materials Research and Development Council	Agro-allied
Rehoboth Agro Allied Ventures	Agro-allied
Savannah Seed	Agro-allied
SCOA Foods	Agro-allied
Seed Project Company	Agro-allied

Shorebank International	Agro-allied
Sobol Agro Konsult Ltd	Agro-allied
Solod Farms	Agro-allied
Southern Rose Nigeria Ltd	Agro-allied
Springfield Agro	Agro-allied
Stallion Group	Agro-allied
State Commissioner (Agriculture)- Ondo State	Agro-allied
Sunbird Energy	Agro-allied
Syngenta Nigeria Limited	Agro-allied
TechnoServe	Agro-allied
Temilade Farms	Agro-allied
Temitayo Farms	Agro-allied
Teragro	Agro-allied
Terratiga Seeds Limited	Agro-allied
Thai Farms International	Agro-allied
The Candel Company	Agro-allied
Tidoo(Finite) Farm	Agro-allied
TLG Capital	Agro-allied
Tongaat	Agro-allied
Тгаррсо	Agro-allied
Tuns Farm	Agro-allied
Umza International Farms	Agro-allied
United Phosphorus Limited	Agro-allied
USAID (NEXTT and MARKETS II)	Agro-allied
Vakorede Nigeria Ltd	Agro-allied
Valentine Chickens	Agro-allied
Value Seeds	Agro-allied
VegeFresh	Agro-allied
VegFru	Agro-allied
Verod Capital	Agro-allied
Vitadamsyl Industries Nigeria Limited	Agro-allied
Vital Products Ltm	Agro-allied
WACOT	Agro-allied
White Gold Group	Agro-allied
White Rhino Nigeria Ltd	Agro-allied
Wilbahi Investments	Agro-allied
Willy Ventures Ltd	Agro-allied
Wilmar International	Agro-allied
Yara International	Agro-allied
Zong Fish Farms	Agro-allied
Brunelli Construction Company	Construction
Ceezali Nigeria Limited	Construction

CoBuildIT	Construction
Dantata & Sawoe Construction Company	Construction
Deckard Tyler	Construction
El Alan Construction Company	Construction
Formwork Limited	Construction
HiTech Construction Company	Construction
Setraco Nigeria Limited	Construction
Monurent	Construction
National Association of Architects	Construction
National Society of Engineers	Construction
Urban BASE Consulting	Construction
Abuja Technology Village / Special Economic Zone (SEZ)	ICT & digital jobs
Accenture	ICT & digital jobs
Andela	ICT & digital jobs
Association of Licensed Telecommunications Operators of Nigeria	ICT & digital jobs
CCHub	ICT & digital jobs
CINFORES LTD	ICT & digital jobs
Computer and Allied Products Dealers Association of Nigeria	ICT & digital jobs
(CAPDAN)	
Emerging Platforms Ltd	ICT & digital jobs
Enspire Business Incubator	ICT & digital jobs
Google	ICT & digital jobs
Halmo Group	ICT & digital jobs
IDEA HUB	ICT & digital jobs
Jobberman	ICT & digital jobs
L5LAB	ICT & digital jobs
Lagos Business School	ICT & digital jobs
Main One	ICT & digital jobs
Microsoft	ICT & digital jobs
National Board of Technology Incubators (NBTI)	ICT & digital jobs
National Information Technology Development Agency (NITDA)	ICT & digital jobs
OIIE/NITDA	ICT & digital jobs
Omatek	ICT & digital jobs
Pagatech	ICT & digital jobs
Paradigm Initiative Nigeria	ICT & digital jobs
Rack Centre	ICT & digital jobs
RLG	ICT & digital jobs
Sagware	ICT & digital jobs
SAP Nigeria	ICT & digital jobs
Solo Phone	ICT & digital jobs
Venture Garden Group	ICT & digital jobs
Artee Group	Wholesale & Retail Trade

Chellarams Plc	Wholesale & Retail Trade
Chi Limited/WACOT Ltd	Wholesale & Retail Trade
Computer Warehouse Group	Wholesale & Retail Trade
DSV Swift Freight	Wholesale & Retail Trade
Easysauces Nig. Ltd	Wholesale & Retail Trade
Export Trading Groups	Wholesale & Retail Trade
Game	Wholesale & Retail Trade
GEMS 4 (Wholesale retail sector)	Wholesale & Retail Trade
Generation Enterprise	Wholesale & Retail Trade
Jasek Communications	Wholesale & Retail Trade
KAYMU	Wholesale & Retail Trade
Konga.Com	Wholesale & Retail Trade
Massmart	Wholesale & Retail Trade
Nestle	Wholesale & Retail Trade
Nigerian Breweries	Wholesale & Retail Trade
Nigerian Bottling Company	Wholesale & Retail Trade
Occupier Operations	Wholesale & Retail Trade
OLX	Wholesale & Retail Trade
Procter & Gamble Nig. Ltd	Wholesale & Retail Trade
PZ Cussons	Wholesale & Retail Trade
SABMiller	Wholesale & Retail Trade
Shoprite	Wholesale & Retail Trade
Sidmach Technologies Nigeria Limited	Wholesale & Retail Trade
Tiger Brands Ltd	Wholesale & Retail Trade
Unilever	Wholesale & Retail Trade
Yudala	Wholesale & Retail Trade
Accion Microfinance Bank	Financial Services/Investment for Development
Actis	Financial Services/Investment for Development
African Capital Alliance	Financial Services/Investment for Development
African Development Bank (AfDB)	Financial Services/Investment for Development
ARM Investment Managers	Financial Services/Investment for Development
Bank of Industry	Financial Services/Investment for Development
Business Innovation Facility	Financial Services/Investment for Development
Cardinal Stone Partners	Financial Services/Investment for Development
Central Bank of Nigeria	Financial Services/Investment for Development
Diamond Bank	Financial Services/Investment for Development
Fidelity Bank	Financial Services/Investment for Development
Stanbic Bank	Financial Services/Investment for Development
Standard Chartered Private Equity	Financial Services/Investment for Development
Sterling Bank	Financial Services/Investment for Development
UBA Plc	Financial Services/Investment for Development

Federal Ministry of Finance	Government – Industry Regulation/Policy Devt.
	& Mgt.
Federal Ministry of Health	Government – Industry Regulation/Policy Devt.
	& Mgt.
Federal Ministry of Industry, Trade and Investment	Government – Industry Regulation/Policy Devt.
	& Mgt.
Federal Ministry of Labour and Employment	Government – Industry Regulation/Policy Devt.
	& Mgt.
Federal Ministry of Power, Works and Housing	Government – Industry Regulation/Policy Devt.
	& Mgt.
Federal Ministry of Youth and Sports	Government – Industry Regulation/Policy Devt.
	& Mgt.
Small and Medium Enterprises Development Agency of Nigeria	Government – Industry Regulation/Policy Devt.
(SMEDAN)	& Mgt.
Delta State Government	Government
Kaduna State Government	Government
Nigerian Governor's Forum	Government
Presidency	Government
Rivers State Government	Government
Corporate Affairs Commission	Government- Enabling Environment
National Bureau of Statistics	Government- Enabling Environment
Nigerian Investment Promotion Commission	Government- Enabling Environment
National Board of Technical Education	Government - Talent/Skills Development
National Board of Technical Education	Government- Talent/Skills Development
National Directorate of Employment (NDE)	Government- Talent/Skills Development
National Youth Service Corps (NYSC)	Government - Talent/Skills Development
Industrial Training Fund (ITF)	Government- Talent/Skills Development
Fate Foundation	Talent/Skills Development
MCS Consulting	Talent/Skills Development
Workplace Ltd.	Talent/Skills Development
Federal Public Administration Reform (FEPAR) Programme	Intervention Program
GEMS 3 (Business Environment)	Intervention Program
Market Development Programme (MADE)	Intervention Program
Presidential Amnesty Programme	Intervention Program
Bill & Melinda Gates Foundation	Development Partnerships
DAWN Commission	Development Partnerships
Development Agenda for West Africa	Development Partnerships
Embassy of Switzerland in Nigeria	Development Partnerships
European Commission Delegation to Nigeria	Development Partnerships
French Development Agency	Development Partnerships
Ford Foundation	Development Partnerships
GIZ	Development Partnerships

Japan International Co-operation Agency	Development Partnerships
New Nigerian Development Company	Development Partnerships
Nigerian Association of Chambers of Commerce, Industry, Mines and	Development Partnerships
Agriculture (NACCIMA)	
Nigerian Economic Summit Group (NESG)	Development Partnerships
Office of Economic Devt.and Partnerships, Ogun State	Development Partnerships
Partnership Initiative for the Niger Delta (PIND)	Development Partnerships
Shell Nigeria	Development Partnerships
Tony Elumelu Foundation	Development Partnerships
UK Department for International Development (DFID)	Development Partnerships
UK Trade and Investment (UKTI)	Development Partnerships
United Nations Industrial Development Organisation	Development Partnerships
World Bank	Development Partnerships





